



VIRGINIA DEPARTMENT OF  
SOCIAL SERVICES

# VIRGINIA DEPARTMENT OF SOCIAL SERVICES

House Appropriations Committee, HHR  
Subcommittee

Danny TK Avula MD, MPH | Commissioner

January 19, 2024

# Presentation Highlights

- » **Social Services Department & System Overview**
- » **DSS Budget**
- » **Families and People We Serve**
- » **Medicaid Unwinding**
- » **Governor's Budget Proposals**
- » **The TANF Block Grant**

# Social Services Department & System Overview

## »» State Supervised/Locally Administered

- Family Services (prevention, kinship care, foster care, adoption, family stabilization)
- SNAP (benefits, workforce services, nutrition education)
- TANF/UP (benefits, workforce services, other services)
- Child Care Subsidy (in partnership with DOE)
- Medicaid Eligibility (in partnership with DMAS)
- Utility Assistance (Energy/Water)
- Community Action Agencies (anti-poverty)

## »» State Administered

- Child Support Enforcement
- Adult and Child Welfare Licensing
- Refugee Resettlement (through contracts) and Repatriation Efforts
- State Emergency Sheltering
- Statewide Child Protective Services/Adult Protective Services Hotline
- Office of Background Investigation (OBI)
- 211

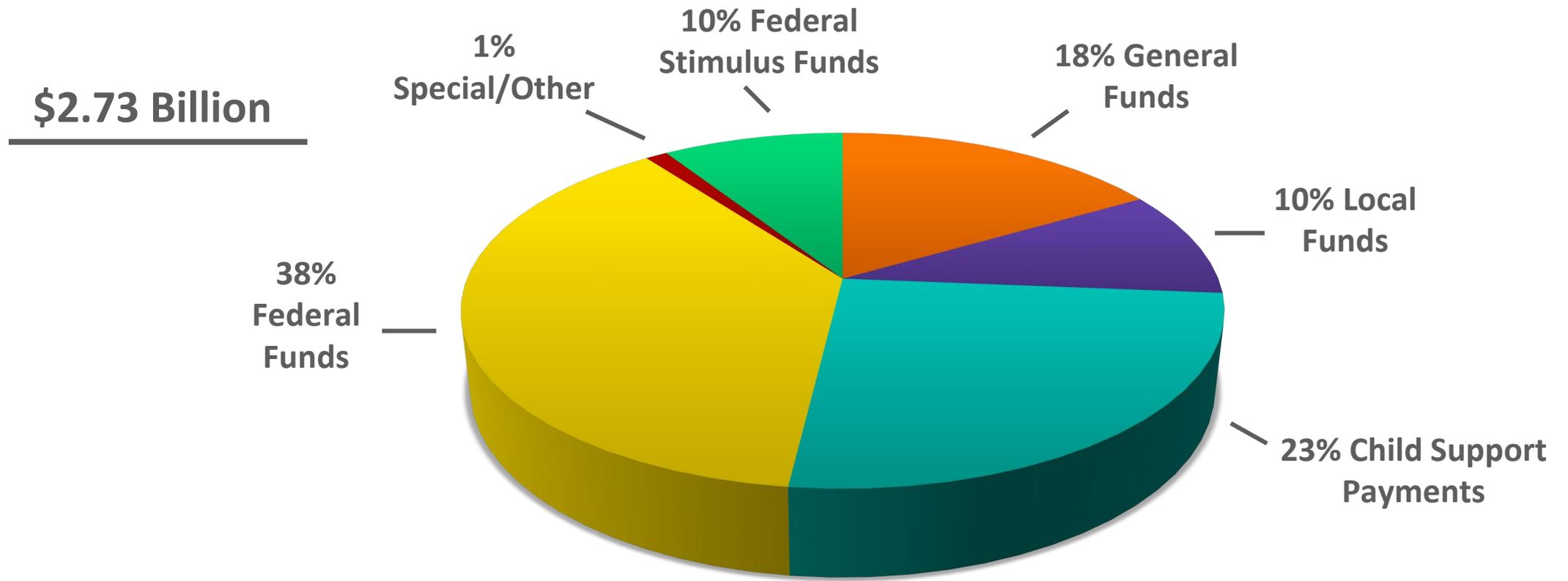
# Statewide Economic Impact

SFY 2023 Social Services Spending Including Benefits ~\$24 Billion

79%	Medicaid /FAMIS Benefits	\$ 19.1B
10%	SNAP Benefits	\$ 2.5B
4%	TANF, Child Care, CSA & Energy Assist	\$ 1.0B
3%	Local DSS Staff and Operations	\$ 753M
3%	Child Support Enforcement	\$ 681M
1%	Other Benefit Payments (Foster care/Adoption/Aux Grants, etc)	\$ 225M
>1%	Other Local Government Overhead	\$ 53M
>1%	Local Procured Client Services (VIEW, SNAP E&T, etc)	\$ 31M

# Department Funding Sources

## SFY 2023 Total Spending by Funding Source



# Department GF Spending

## SFY 2023 General Fund Spending By Program Area

Local Department Operations	\$155.0M	32.0%
Family Services	\$109.3M	22.6%
Benefit Programs	\$ 91.7M	19.0%
Administration and Support*	\$ 56.5M	11.7%
Adult Programs	\$ 22.8M	4.7%
Program Management	\$ 21.4M	4.4%
Child Support Enforcement	\$ 13.5M	2.8%
Non-state entities	\$ 7.4M	1.5%
Licensing/Facility Regulation	\$ 6.1M	1.3%
Supplemental Assistance	\$ .3M	0.1%
Totals	\$483.9M	100%

\*includes ~\$20M in VITA service payments

# The Families and People who DSS Serves

Foster Care Program	November 2023
Kinship	626
Congregate Care	584
Non-Relative Foster Home	2,799
Trial Home Visit	168
Other Placements	176
<b>Total</b>	<b>4,353</b>

Adoptions Program	November 2023
Children in IV-E Adoptions	7,858
Children in State Adoptions	711
<b>Total</b>	<b>8,569</b>

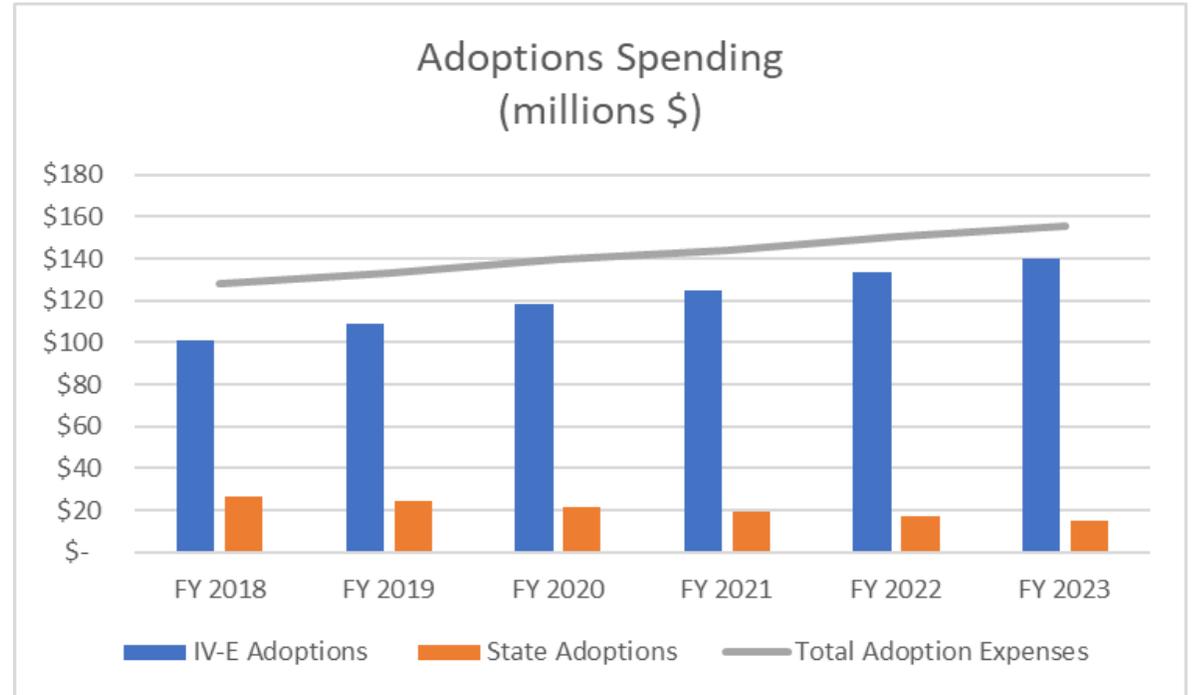
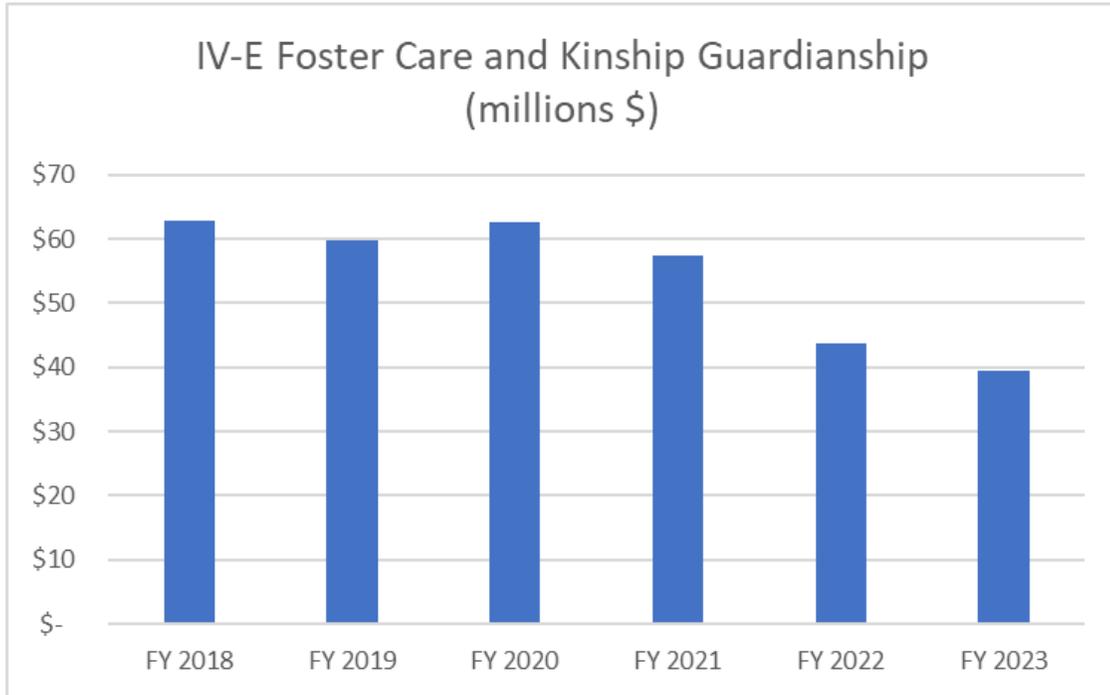
Foster Care Prevention (Relative Maintenance Payments)	November 2023
Children	1,643

# New Evidence Requires a New System and Practices

- » Adults who lived in foster and residential care during childhood had a 40% chance of very poor health 10 years later. This rose to an 85% chance over the following two decades.
- » Those who grew up with a relatives saw their chances of reporting ill health range from 21% to 43% over the 30-year period.
- » Adults who grew up with their parents had only a 13% chance of reporting poor health after 10 years, rising to 21% at both 20 and 30 years.
- » Results from King's College and UCL found that adults who spent time in care as children were 70% more likely to die prematurely than those who did not. Most of these deaths were from unnatural causes.

Source: A joint study by University College London (UCL) and King's College London analysed the data from 350,000 people who self-reported their health after 10, 20 and 30 years.

# The Families and People who DSS Serves - Spending for Child Welfare Services FY 2018 – FY 2023

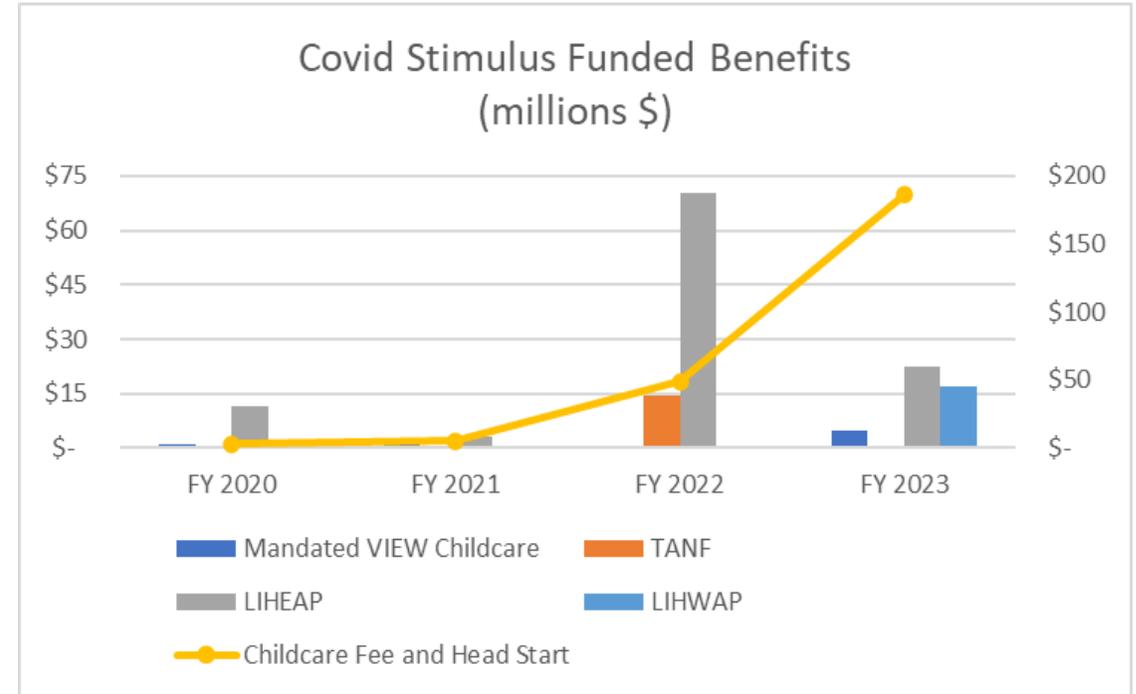
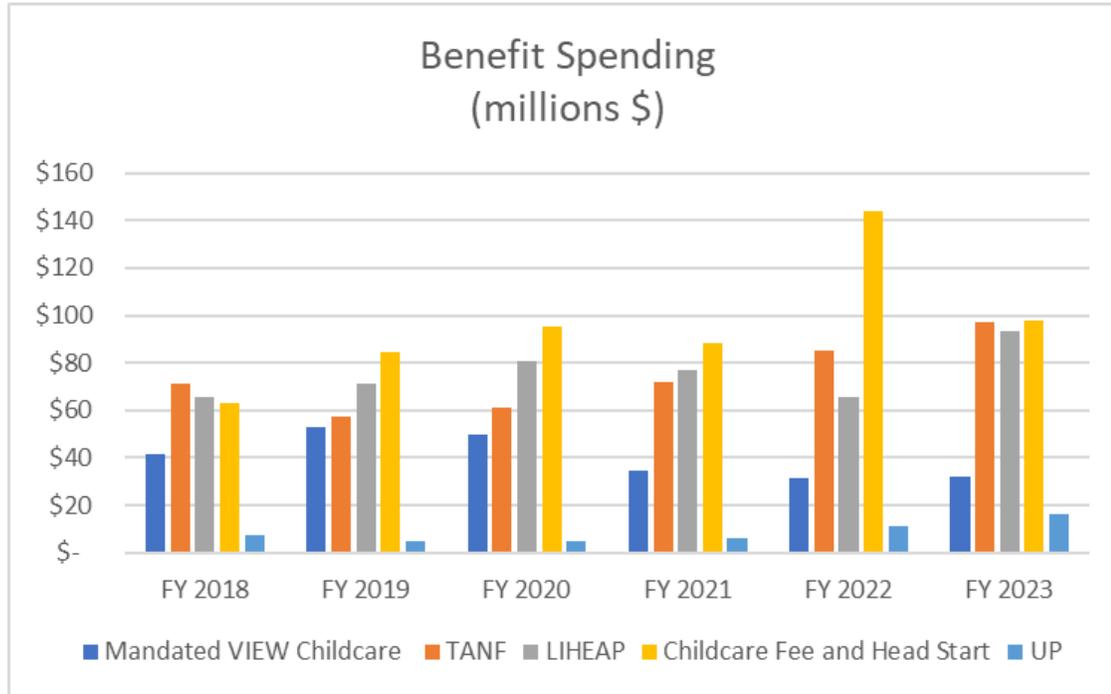


# The Families and People who DSS Serves Cont'd

Program	March 2020	November 2023	Percent Change
Medicaid Enrollees	1,521,411	2,105,186 (Dec. 2023)	38% Increase
SNAP Households	337,891	453,536	34% Increase
SNAP Participants	687,984	886,257	29% Increase
TANF Cases	15,117	14,789	-2% increase
TANF UP Cases	721	1,769	145% Increase
Unduplicated Children – Childcare Subsidy	21,491	41,414	93% Increase

Program	FY 2023
Children Receiving Child Support	326,536
Individuals Served – Refugee Program	13,677

# The Families and People who DSS Serves - Spending for Public Benefits FY 2018 – FY 2023



	Benefit Spending (millions)					
	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023
<b>Mandated VIEW Childcare</b>	\$ 42	\$ 53	\$ 50	\$ 34	\$ 32	\$ 32
<b>TANF</b>	\$ 71	\$ 57	\$ 61	\$ 72	\$ 85	\$ 98
<b>LIHEAP</b>	\$ 66	\$ 71	\$ 81	\$ 77	\$ 65	\$ 93
<b>Childcare Fee and Head Start</b>	\$ 63	\$ 85	\$ 95	\$ 88	\$ 144	\$ 98
<b>UP</b>	\$ 8	\$ 5	\$ 5	\$ 6	\$ 11	\$ 16

	Covid Stimulus Funded Benefit Spending (millions)			
	FY 2020	FY 2021	FY 2022	FY 2023
<b>Mandated VIEW Childcare</b>	\$ 1.0	\$ 1.5	\$ 0.4	\$ 5.0
<b>TANF</b>	\$ -	\$ -	\$ 14.6	\$ -
<b>LIHEAP</b>	\$ 11.4	\$ 3.1	\$ 70.5	\$ 22.5
<b>Childcare Fee and Head Start</b>	\$ 3.2	\$ 5.4	\$ 49.1	\$ 186.1
<b>LIHWAP</b>	\$ -	\$ -	\$ -	\$ 16.9

# Governor's Proposed Budget

## 2024 Session Amendment Totals

Appropriation per State Fiscal Year (in Millions)							
Proposal Category	2025 GF	2025 NGF	Total	2026 GF	2026 NGF	Total	MEL
Invest in Information Technology Transformation	-	15.5	15.5	-	(4.1)	(4.1)	-
Improve Child Welfare Outcomes	13.9	3.0	17.0	14.3	2.7	17.0	2
Address Audit Findings	0.2	0.2	0.4	0.1	0.1	0.2	5
Improve Adult Welfare Outcomes	15.3	0.1	15.4	15.2	-	15.2	-
Address Contractual Obligations	6.0	5.8	11.8	6.3	6.0	12.3	-
Technical Amendments	28.5	101.6	130.1	28.5	101.6	130.1	-
Mandated Amendments	2.5	3.2	5.7	9.9	(5.6)	4.3	-
	<b>66.5</b>	<b>129.4</b>	<b>195.9</b>	<b>74.3</b>	<b>100.7</b>	<b>175.0</b>	<b>7</b>

# Invest in Information Technology Transformation

Appropriation per State Fiscal Year (in Millions)							
Proposal	2025 GF	2025 NGF	Total	2026 GF	2026 NGF	Total	MEL
Modernize the Child Support Information System	-	15.5	15.5	-	(4.1)	(4.1)	-
Rollover Unspent CCWIS Funding	-	-	-	-	-	-	-
<b>Total Amendments For Invest in Information Technology Transformation</b>	<b>-</b>	<b>15.5</b>	<b>15.5</b>	<b>-</b>	<b>(4.1)</b>	<b>(4.1)</b>	<b>-</b>

# Improve Child Welfare Outcomes

## Appropriation per State Fiscal Year (in Millions)

Proposal	2025 GF	2025 NGF	Total	2026 GF	2026 NGF	Total	MEL
Fund Kinship Care/Relative Foster Homes and Alternative Living Arrangements	8.1	-	8.1	7.8	-	7.8	1
Advance the Foster Care and Adoptions Programs	6.3	5.1	11.5	6.3	5.1	11.5	-
Fund the Food Security Child Summer EBT Program Administration	2.9	2.9	5.8	2.5	2.5	5.1	1
Provide Funding for a Fatherhood Program	1.5	-	1.5	2.5	-	2.5	-
Increased Funding for Youth for Tomorrow	0.1	-	0.1	0.1	-	0.1	-
Recognize Savings from Prevention Services Funding	(5.0)	(5.0)	(10.0)	(5.0)	(5.0)	(10.0)	-
<b>Total Amendments for Improve Child Welfare Outcomes</b>	<b>13.9</b>	<b>3.0</b>	<b>17.0</b>	<b>14.3</b>	<b>2.7</b>	<b>17.0</b>	<b>2</b>

# Address Audit Findings

Appropriation per State Fiscal Year (in Millions)							
Proposal	2025 GF	2025 NGF	Total	2026 GF	2026 NGF	Total	MEL
Address Repeat APA Audit Findings – LDSS Background Checks	0.1	0.1	0.2	-	-	-	-
Convert Part-Time SNAP Management Evaluation Reviewer Positions to Full-Time Positions	0.1	0.1	0.2	0.1	0.1	0.2	5
<b>Total Amendments For Address Audit Findings</b>	<b>0.2</b>	<b>0.2</b>	<b>0.4</b>	<b>0.1</b>	<b>0.1</b>	<b>0.2</b>	<b>5</b>

# Improve Adult Welfare Outcomes

Appropriation per State Fiscal Year (in Millions)							
Proposal	2025 GF	2025 NGF	Total	2026 GF	2026 NGF	Total	MEL
Fund Capacity to Respond to APS Hotline Call Volume Increase	0.2	-	0.2	0.2	-	0.2	-
Fund Auxiliary Grant Rate Increase	14.5	-	14.5	14.5	-	14.5	-
Support the Judge Swett Learning Center	0.5	-	0.5	0.5	-	0.5	-
Fund Advanced Contact to Medicaid Recipients at Renewal	0.05	0.05	0.1	-	-	-	-
<b>Total Amendments For Improve Adult Welfare Outcomes</b>	<b>15.3</b>	<b>0.1</b>	<b>15.4</b>	<b>15.2</b>	<b>-</b>	<b>15.2</b>	<b>-</b>

# Address Contractual Obligations

Appropriation per State Fiscal Year (in Millions)							
Proposal	2025 GF	2025 NGF	Total	2026 GF	2026 NGF	Total	MEL
Increase SNAP Electronic Benefit Transfer (EBT) Funding	0.6	0.6	1.2	0.8	0.8	1.7	-
Ensure Continued Required Income Verification for Public Benefits	6.0	6.0	11.9	6.0	6.0	11.9	-
Recognize Savings from Rent Decrease	(0.5)	(0.8)	(1.3)	(0.5)	(0.8)	(1.3)	-
<b>Total Amendments for Address Contractual Obligations</b>	<b>6.0</b>	<b>5.8</b>	<b>11.8</b>	<b>6.3</b>	<b>6.0</b>	<b>12.3</b>	<b>-</b>

# Mandated Amendments

Appropriation per State Fiscal Year (in Millions)							
Proposal	2025 GF	2025 NGF	Total	2026 GF	2026 NGF	Total	MEL
Fund Supplemental Nutrition Assistance Program (SNAP) Benefits Over-Issuance	1.4	-	1.4	1.3	-	1.3	1.4
Fund the Child Welfare Forecast	1.5	(6.4)	(4.9)	1.7	(6.6)	(4.9)	1.5
Fund the TANF/VIEW Child Care Forecast	(1.0)	10.6	9.6	(2.6)	12.1	9.4	(1.0)
TANF Grant Shortfall	0.6	(1.0)	(0.4)	9.6	(11.1)	(1.5)	0.6
<b>Total Amendments due to Mandates</b>	<b>2.5</b>	<b>3.2</b>	<b>5.7</b>	<b>9.9</b>	<b>(5.6)</b>	<b>4.3</b>	<b>2.5</b>

# TANF Block Grant

With SB/HB 29 and 30, the TANF Block Grant balance is projected to be in balance through FY 2030.

» Three programs administered by VDH were moved to GF support:

- Resource Mothers
- Comprehensive Health Investment Project (CHIP)
- Contraceptive Access Initiative

» Under the Governor's budget, two DSS programs will be funded through the GF:

- Early Impact Virginia
- Competitive Grants for Community and Employment

» Beginning in FY 2024, funding was eliminated for three NGOs that have not responded to DSS outreach attempts to develop contracts for these funds

# We Have Moved!

Our VDSS Home Office will be completely moved into our new space by the end of January. Our new address is 5600 Cox Road in Innsbrook.







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# Appendices

# LDSS Benefit Program Vacancies

	Benefit Programs Vacancies			Vacancy Rate
	Vacant	Filled	Total	
Oct-19	594	3,425	4,019	14.8%
Nov-19	572	3,430	4,002	14.3%
Dec-19	610	3,363	3,973	15.4%
Oct-20	577	3,386	3,963	14.6%
Nov-20	559	3,412	3,971	14.1%
Dec-20	565	3,396	3,961	14.3%
Oct-21	542	3,339	3,881	14.0%
Nov-21	547	3,333	3,880	14.1%
Dec-21	591	3,313	3,904	15.1%
Oct-22	566	3,306	3,872	14.6%
Nov-22	584	3,313	3,897	15.0%
Dec-22	586	3,314	3,900	15.0%
Oct-23	677	3,413	4,090	16.6%
Nov-23	651	3,430	4,081	16.0%
Dec-23	662	3,430	4,092	16.2%

