

Economic and Revenue Update

A Briefing for the Money Committees

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Topics for Discussion

- National and State Economic Indicators
- August Year-to-Date Revenue Collections, Fiscal Year 2019
- Next Significant Data Points
- 2018 Revenue Forecasting Schedule
- Hurricane Florence Financial Update
- Natural Disaster Sum Sufficient Liability
- Known Funding Commitments / Risks
- 2019 Individual Tax Filing Season Issues

National and State Economic Indicators

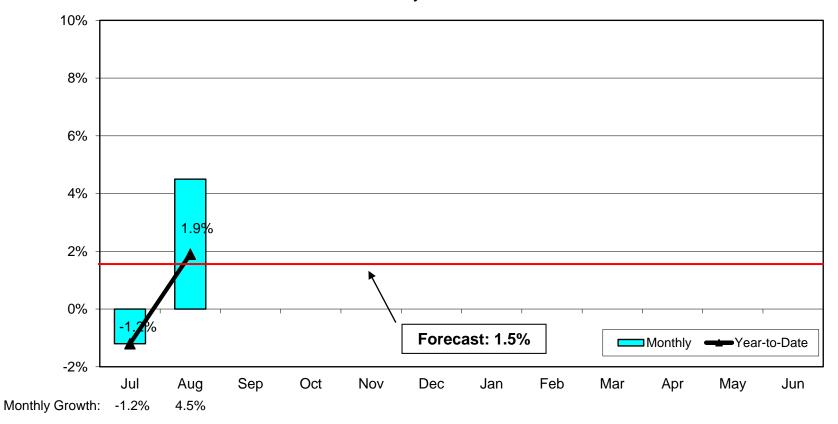
- According to the second estimate, real GDP grew at an annualized rate of 4.2 percent in the second quarter of 2018, following 2.2 percent in the first quarter.
- Payroll employment rose by 201,000 jobs in August, exceeding expectations.
- The national unemployment rate was unchanged at 3.9 percent in August.
- Initial claims for unemployment fell by 10,000 to 203,000 during the week ending September 1.
 - The four-week moving average declined by 2,750 to 209,500.
 - Claims are at the lowest level since December 6, 1969.
- The Conference Board's index of leading indicators rose 0.6 percent in July, following a 0.5 percent increase in June, suggesting the economic expansion should strengthen over the coming months.
- The Conference Board's index of consumer confidence rose 5.5 points to 133.4 in August. Both the expectations and current conditions components increased for the month.
- Activity in the manufacturing sector accelerated in August. The Institute of Supply Management index rose from 58.1 to 61.3, above expectations.

National and State Economic Indicators

- The CPI rose 0.2 percent in July after increasing 0.1 percent in June and stands 2.9 percent above July 2017.
 - Core inflation (excluding food and energy prices) also rose by 0.2 percent, and has increased 2.3 percent from last year.
- At its August meeting, the Federal Reserve left the federal funds target rate range unchanged at 1.75 to 2.0 percent.
- In Virginia, payroll employment rose 1.9 percent from July of last year. Northern Virginia posted growth of 1.9 percent; Hampton Roads rose 1.0 percent; and Richmond-Petersburg rose 1.6 percent.
- The seasonally adjusted unemployment rate fell 0.1 percentage point to 3.1 percent in July, the lowest rate since August 2007.
- The Virginia Leading Index rose 0.2 percent in July after falling 0.2 percent in June.
 - The U.S. leading index, future employment, and initial claims improved in July while auto registrations declined.
 - The indexes increased in Northern Virginia, Richmond, Roanoke, Lynchburg, Charlottesville, Harrisonburg, Blacksburg, and Staunton. The indexes declined in Winchester and Bristol, while the Hampton Roads index was unchanged in July.

Growth in Total General Fund Revenue Collections

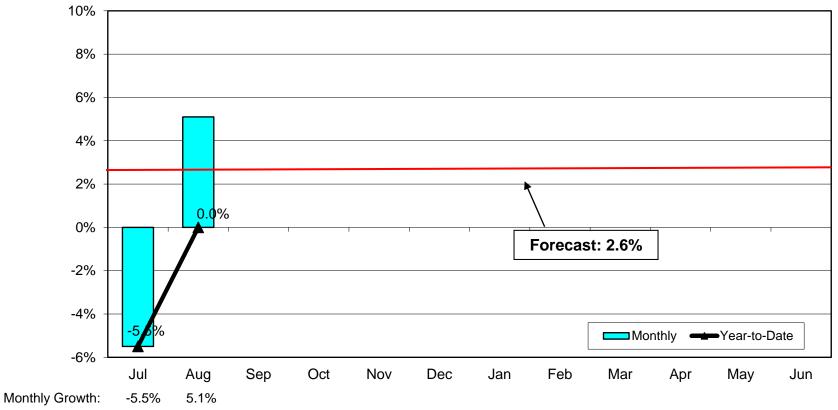
FY19 Monthly and Year-to-Date



- Total general fund revenues increased 4.5 percent in August.
 - Payroll withholding and sales tax receipts posted solid months.
- On a year-to-date basis, total revenues increased 1.9 percent, ahead of the annual forecast of a 1.5 percent increase.

Growth in Withholding Tax Collections

FY19 Monthly and Year-to-Date



- Collections increased 5.1 percent in August reflecting solid job and wage gains.
- Year-to-date, withholding collections are flat compared with the same period last year, behind the projected annual growth rate of 2.6 percent.

Individual Nonwithholding

 Collections through August were \$117.8 million compared with \$106.3 million in the same period last year.

Individual Income Tax Refunds

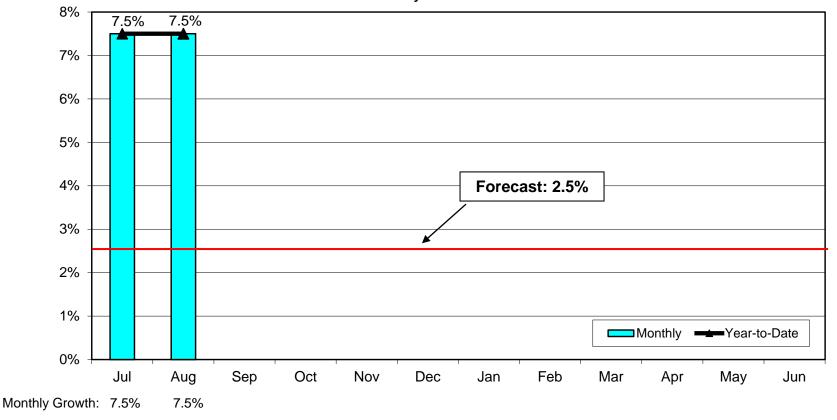
 Through August, TAX has issued \$92.2 million in individual refunds compared with \$87.2 million in the same period last year.

Net Individual Income Tax

 Through the first two months of the fiscal year, collections of net individual income tax increased 0.3 percent from the same period last year, behind the annual estimate of a 0.6 percent increase.

Growth in Sales Tax Collections

FY19 Monthly and Year-to-Date



- Collections of sales and use taxes, reflecting mainly July sales, had a 7.5 percent increase in August.
 - Growth is overstated by about 4 percentage points due to a few one-time large prior year refunds issued last August.
- On a year-to-date basis, collections increased 7.5 percent, ahead of the annual estimate of 2.5 percent growth.

Net Corporate Income Tax Collections

 Through the first two months of the fiscal year, \$38.5 million has been collected in this source, compared with \$34.7 million over the same period last year. August is not typically a significant month for this source.

Recordation and Insurance Premiums Tax

Recordation

 In August, collections declined by 1.4 percent and are down 6.1 percent for the first two months of the fiscal year.

<u>Insurance</u>

 There are no deposits to the general fund as the required transfers to the Transportation Trust Fund must be satisfied first. Transportation must receive \$168.7 million before deposits are made to the General Fund.

Summary of Fiscal Year 2019 Revenue Collections

July through August

Percent Growth over Prior Year

| | As a % | | | | | |
|--------------------|----------|---------------|-----------------|-----------------|---------------|------------|
| | of Total | YTD | Annual | | Sep-Jun Req'd | Prior Year |
| Major Source | Revenues | <u>Actual</u> | Estimate | <u>Variance</u> | to Meet Est. | Sep-Jun |
| Withholding | 63.8 % | 0.0 % | 2.6 % | (2.6) % | 3.1 % | 5.8 % |
| Nonwithholding | 16.7 | 10.8 | (3.0) | 13.8 | (3.4) | 16.0 |
| Refunds | (10.2)_ | 5.8_ | 7.7 | (1.9) | 7.8 | 2.0 |
| Net Individual | 70.3 | 0.3 | 0.6 | (0.3) | 0.6 | 9.0 |
| | | | | | | |
| Sales | 17.6 | 7.5 | 2.5 | 5.0 | 1.8 | 3.4 |
| Corporate | 4.5 | 11.0 | 5.8 | 5.2 | 5.6 | 2.1 |
| Wills (Recordation |) 2.0 | (6.1) | 3.1 | (9.2) | 5.3 | 0.1 |
| Insurance | 1.9 | na | 11.4 | na | 11.4 | (0.9) |
| All Other Revenue | 3.7 | 15.8 | 3.9 | 11.9 | 2.3 | (1.7) |
| | | | | | | |
| Total | 100.0 % | 1.9 % | 1.5 % | 0.4 % | 1.4 % | 6.8 % |

Summary of Fiscal Year 2019 Revenue Collections

July through August

| | Total | | Revenue Collections Through: | | | | | | | | | | |
|---------------|-------------|---------|------------------------------|---------|---------|---------|---------|----------|----------|----------|----------|----------|----------|
| FY | Collections | Jul | Aug | Sep | Oct | Nov | Dec | Jan | Feb | Mar | Apr | May | Jun |
| 2000 | 10,788.5 | 699.1 | 1,435.8 | 2,503.0 | 3,210.6 | 3,977.8 | 5,080.0 | 6,067.5 | 6,704.5 | 7,374.1 | 8,411.9 | 9,663.1 | 10,788.5 |
| 2001 | 11,105.3 | 688.0 | 1,452.7 | 2,546.4 | 3,312.7 | 4,106.3 | 5,052.9 | 6,295.8 | 6,981.1 | 7,652.5 | 8,696.8 | 9,998.9 | 11,105.3 |
| 2002 | 10,679.0 | 705.4 | 1,483.7 | 2,485.4 | 3,315.4 | 4,136.9 | 5,071.2 | 6,184.7 | 6,794.7 | 7,459.8 | 8,388.0 | 9,414.6 | 10,679.0 |
| 2003 | 10,867.1 | 644.3 | 1,409.6 | 2,513.3 | 3,324.3 | 4,109.7 | 5,203.2 | 6,320.5 | 6,933.6 | 7,547.7 | 8,579.5 | 9,539.0 | 10,867.1 |
| 2004 | 11,917.9 | 699.3 | 1,553.7 | 2,724.3 | 3,618.2 | 4,449.1 | 5,570.2 | 6,721.0 | 7,377.9 | 8,130.2 | 9,393.7 | 10,423.6 | 11,917.9 |
| 2005 | 13,687.3 | 772.5 | 1,698.8 | 3,009.8 | 3,998.0 | 4,964.5 | 6,295.1 | 7,684.7 | 8,415.7 | 9,300.7 | 10,745.5 | 12,012.3 | 13,687.3 |
| 2006 | 14,834.3 | 840.5 | 1,987.8 | 3,445.8 | 4,510.5 | 5,537.3 | 7,006.6 | 8,542.7 | 9,306.7 | 10,273.3 | 11,758.2 | 13,253.6 | 14,834.3 |
| 2007 | 15,565.8 | 1,059.7 | 2,158.2 | 3,707.7 | 4,778.6 | 5,873.0 | 7,303.6 | 8,882.9 | 9,684.8 | 10,658.1 | 12,180.5 | 13,883.2 | 15,565.8 |
| 2008 | 15,767.0 | 1,095.6 | 2,231.1 | 3,842.1 | 5,023.2 | 6,085.2 | 7,540.8 | 9,175.5 | 9,916.1 | 10,920.8 | 12,664.1 | 14,131.9 | 15,767.0 |
| 2009 | 14,315.1 | 1,126.9 | 2,188.0 | 3,679.9 | 4,848.9 | 5,861.6 | 7,278.9 | 8,667.9 | 9,307.9 | 10,173.1 | 11,572.9 | 12,811.3 | 14,315.1 |
| 2010 | 14,219.5 | 1,036.2 | 2,027.7 | 3,407.0 | 4,482.0 | 5,465.7 | 6,960.9 | 8,258.9 | 8,861.4 | 9,752.5 | 11,157.9 | 12,394.4 | 14,219.5 |
| 2011 | 15,040.2 | 867.4 | 1,911.7 | 3,348.1 | 4,462.9 | 5,537.9 | 7,062.6 | 8,523.8 | 9,226.6 | 10,228.2 | 11,655.4 | 13,113.5 | 15,040.2 |
| 2012 | 15,846.7 | 955.4 | 2,080.6 | 3,573.2 | 4,722.6 | 5,903.2 | 7,356.7 | 8,868.2 | 9,692.1 | 10,770.1 | 12,347.9 | 13,927.3 | 15,846.7 |
| 2013 | 16,684.6 | 938.0 | 2,137.6 | 3,619.5 | 4,948.9 | 6,091.0 | 7,615.0 | 9,421.8 | 10,229.6 | 11,242.1 | 12,855.0 | 14,757.7 | 16,684.6 |
| 2014 | 16,411.4 | 1,059.9 | 2,201.4 | 3,722.3 | 4,980.1 | 6,134.4 | 7,670.6 | 9,371.5 | 10,151.7 | 11,242.9 | 13,017.7 | 14,526.7 | 16,411.4 |
| 2015 | 17,735.6 | 1,208.9 | 2,370.4 | 3,972.6 | 5,286.0 | 6,451.6 | 8,189.9 | 9,871.8 | 10,821.7 | 12,041.3 | 13,997.6 | 15,595.1 | 17,735.6 |
| 2016 | 18,040.1 | 1,088.3 | 2,309.0 | 4,066.3 | 5,312.6 | 6,538.5 | 8,318.1 | 10,111.0 | 11,048.9 | 12,360.6 | 14,185.1 | 15,883.0 | 18,040.1 |
| 2017 | 18,695.1 | 1,128.1 | 2,495.9 | 4,211.3 | 5,500.4 | 6,890.2 | 8,651.3 | 10,576.8 | 11,548.5 | 12,934.7 | 14,697.5 | 16,472.7 | 18,695.1 |
| 2018 | 19,880.8 | 1,188.6 | 2,572.0 | 4,382.3 | 5,770.2 | 7,227.8 | 9,165.2 | 11,189.5 | 12,267.0 | 13,605.4 | 15,682.0 | 17,482.1 | 19,880.8 |
| Average | 14,846.4 | 936.9 | 1,984.5 | 3,408.4 | 4,495.0 | 5,544.3 | 6,968.0 | 8,459.8 | 9,224.8 | 10,193.1 | 11,683.5 | 13,120.2 | 14,846.4 |
| % of Total | 100.0% | 6.3% | 13.4% | 23.0% | 30.3% | 37.3% | 46.9% | 57.0% | 62.1% | 68.7% | 78.7% | 88.4% | 100.0% |
| 2019 | | | | | | | | | | | | | |
| Chapter 2 | 20,173.7 | 1,174.7 | 2,620.8 | | | | | | | | | | |
| % of Estimate | | 5.8% | 13.0% | | | | | | | | | | |

September Is the Next Significant Data Point

- Estimated payments are due from individuals, corporations, and insurance companies.
 - Last data point to include in the revenue models.
 - Nonwithholding forecast will be driven by this payment and financial markets' performance.
- Sales tax for August sales will complete the summer tourism season.

2018 Revenue Forecasting Schedule

- October 11 Joint Advisory Board of Economist (JABE) reviews outlook for the current and next biennium (FY19 – FY22).
- November 19 Governor's Advisory Council on Revenue Estimates (GACRE) reviews economic and revenue outlook for current and next biennium (FY19 – FY22).
- **November 21** General Fund Agencies' Final Adjustments to Revenues and Transfers are due to the Department of Taxation.
- **December 18** Governor releases revised forecast and budget actions for 2018 2020 biennium along with a long-term revenue forecast to FY26.

Hurricane Florence Financial Update

| \$ 59,796,340 | Total Estimate - 2 weeks |
|------------------|--|
| \$ 32,000,000 | 7 days of 24 hour ops for state manage shelters, maximum capacity of 5,800 individuals |
| \$ 1,300,000 | 3 days of the 100 bus option of the bus contract |
| \$ 20,000,000 | Urban Search & Rescue - Virginia TF1&2 [10 day mission(s)] |
| \$ 100,000 | After Action Report |
| \$ 303,212 | NIMS Swiftwater Rescue Team, 19 people, lodging and meals, 2 weeks |
| \$ 693,308 | NIMS Type I HazMat Entry Team, 30 people, lodging and meals, 2 weeks |
| \$ 98,826 | NIMS Type IV Standing/Floodwater Team, 5 people, lodging & meals, 2 weeks |
| \$ 109,872 | Type I Communication Cache, 8 people, lodging and meals, 2 weeks |
| \$ 591,122 | Type III (Full) IMT, 30 people, lodging and meals, 2 weeks |
| \$ 1,900,000 | Costs incurred by other state agencies. |
| \$ 500,000 | Activation of the EOC for 2 weeks, OT costs, meals and logistical support. |
| \$ 2,200,000 | DMA - 300 people for 2 weeks, supplies & equipment. |

^{*}Estimates submitted by the Virginia Department of Emergency Management (VDEM) on September 11,2018.

Outstanding Liability from Natural Disaster Sum Sufficient Authorizations = \$17.1 million

(as of June 30, 2018)

| FY 2017 YEAR-END LIABI | LITY REPORTED TO DOA |
|-------------------------------|----------------------|
|-------------------------------|----------------------|

\$11,232,049

FY 2018 NEW AUTHORITY

\$10,728,646

| Decision Brief signed 2/6/18 | Winter Storm Jonas (2016 Snow Storm) | \$3,024,127 |
|-------------------------------|--|-------------|
| Decision Brief signed 2/21/18 | February 2016 Tornadoes | \$54,519 |
| EO 66 (2017) | Charlottesville Unite the Right rally | \$600,000 |
| EO 70 (2017) | September 2017 Hurricane Harvey | \$100,000 |
| EO72 (2017) | September 2017 Hurricane Irma | \$4,350,000 |
| EO 76 (2017) | January 2018 Winter Storm Grayson (Snow) | \$550,000 |
| EO 4 (2018) | February 2018 Severe Weather (Floods) | \$900,000 |
| EO 5 (2018) | March 2018 Storm Riley (Wind) | \$250,000 |
| EO 7 (2018) | April 2018 Severe Weather | \$600,000 |
| EO 10 (2018) | May-June 2018 Severe Weather | \$300,000 |

FY 2018 APPROPRIATION TRANSFERRED TO VDEM

(\$4,890,635)

FY 2018 YEAR END LIABILITY

\$17,070,060

Natural Disaster Sum Sufficient Liability

(as of June 30, 2018) – detail

| Fiscal Year Opened | Open Disaster | Total Authority (Decision Brief, E.O.) | Liability Adjustment (Relinquished Authority) | Adjusted Authority | Appropriation Transferred To VDEM (BEX) | Unappropriated Authority (Unfunded Liability) | Original Authority Mechanism |
|--------------------------|---|--|--|-----------------------|---|--|-------------------------------|
| FY10 | December 2009 Snow ¹ | 7,511,725 | (3,181,228) | 4,330,497 | 4,246,352 | 84,145 | EO 105 (2009) |
| FY10 | February 2010 Snow ¹ | 5,867,063 | (1,204,820) | 4,662,243 | 4,419,125 | 243,118 | EO 7 (2010) |
| FY11 | 2011 Tornado Donation Program | 600,000 | - | 600,000 | 367,487 | 232,513 | Decision Brief signed 5/8/11 |
| FY12 | Hurricane Irene | 14,442,062 | - | 14,442,062 | 13,363,910 | 1,078,152 | EO 40 (2011) |
| FY12 | 2011 Earthquake | 10,187,268 | - | 10,187,268 | 10,187,268 | - | EO 38 (2011) |
| FY12 | 2011 Floods (Tropical Storm Lee) | 1,453,360 | - | 1,453,360 | 852,050 | 601,310 | Decision Brief signed 6/19/12 |
| FY13 | June 2012 Storms/Derecho | 4,396,308 | - | 4,396,308 | 4,060,854 | 335,454 | EO 49 (2012) |
| FY13 | Hurricane Sandy | 3,013,818 | - | 3,013,818 | 2,257,283 | 756,535 | EO 53 (2012) |
| FY15 | 2015 Feb Winter/March Snow Storms | 625,740 | - | 625,740 | 625,740 | - | EO 38 (2015) |
| FY16 | Severe Weather/Joaquin 1 | 2,630,000 | (800,000) | 1,830,000 | 1,830,000 | - | EO 48 (2015) |
| FY16 | Winter Storm Jonas (2016 Snow Storm) | 4,824,127 | - | 4,824,127 | 1,822,713 | 3,001,414 | EO 51 (2016) |
| FY16 | February 2016 Tornadoes ¹ | 623,681 | - | 623,681 | 623,681 | - | EO 53 (2016) |
| FY16 | Tazewell County Floods | 167,615 | - | 167,615 | 75,674 | 91,941 | Decision Brief signed 3/15/16 |
| FY16 | June 2016 Floods ¹ | 1,600,000 | (1,000,000) | 600,000 | 215,124 | 384,876 | EO 56 (2016) |
| FY17 | Hurricane Hermine ¹ | 550,000 | - | 550,000 | 265,817 | 284,183 | EO 58 (2017) |
| FY 17 | Hurricane Matthew | 4,675,000 | - | 4,675,000 | 2,215,825 | 2,459,175 | EO 60 (2017), Stafford Act |
| FY 17 | Winter Storm Helena ¹ | 550,000 | - | 550,000 | 264,627 | 285,373 | EO 62 (2017) |
| FY 17 | March 2017 Winter Storm Stella ¹ | 250,000 | _ | 250,000 | 100,391 | 149,609 | EO 63 (2017) |
| FY 18 | Charlottesville Unite the Right rally | 600,000 | - | 600,000 | 535,424 | 64,576 | EO 66 (2017) |
| FY 18 | September 2017 Hurricane Harvey | 100,000 | - | 100,000 | - | 100,000 | EO 70 (2017) |
| FY 18 | September 2017 Hurricane Irma | 4,350,000 | - | 4,350,000 | 23,773 | 4,326,227 | EO72 (2017) |
| FY 18 | January 2018 Winter Storm Grayson (Snow) | 550,000 | - | 550,000 | - | 550,000 | EO 76 (2017) |
| FY 18 | February 2018 Severe Weather (Floods) | 900,000 | - | 900,000 | 8,153 | 891,847 | EO 4 (2018) |
| FY 18 | March 2018 Storm Riley (Wind) | 250,000 | - | 250,000 | 388 | 249,612 | EO 5 (2018) |
| FY 18 | April 2018 Severe Weather | 600,000 | - | 600,000 | - | 600,000 | EO 7 (2018) |
| FY 18 | May-June 2018 Severe Weather | 300,000 | - | 300,000 | | 300,000 | EO 10 (2018) |
| | TOTALS | \$ 71,617,767 | \$ (6,186,048) | \$ 65,431,719 | \$ 48,361,659 | \$ 17,070,060 | |

Notes:

¹ Denotes disasters that have been closed since the June 30, 2018, year end report relinquishing \$1.4 million of the sum sufficient authorization.

Known Funding Commitments / Risks

- Major Employment and Investment (MEI) Project Approval Commission Obligations
 - Micron Technology, Inc. \$70 million
- Virginia Retirement System (VRS) Investment Earnings
- Federal Actions
 - Grants Funding
 - Budget
- Agency Projects
 - VITA Northrop Grumman Settlement / Transition \$100 million
 - O DOA / DHRM Human Resource System Replacement
 - Virginia State Police Communications Statewide Agencies Radio System (STARS)
- Transportation Funding
- Capital Allocation
 - O Priority
 - Deferred Maintenance
- Hurricane Florence
 - September 11, 2018 \$60 million (authorized)

Tax Conformity Certainty for 2018 Filing Season Is Critical

- Conformity means that Virginia generally adopts the federal definitions of income, such as any above-the-line modifications.
- Virginia does not currently conform to any Tax Cuts and Jobs Act ("TCJA") provisions to the
 extent they are effective for Taxable Years 2018 and after.
- Virginia needs to advance the date of conformity to December 31, 2018 so that the 2019 filing season can begin.
- Once the date of conformity is advanced, other policy adjustments (if any) to Virginia law can be discussed to adjust for changes in federal law.
- Taxpayers, tax practitioners, and software vendors have historically assumed that Virginia will advance its date of conformity each year. Taxpayers will begin filing their 2018 income tax returns in January 2019.
- Failure to enact timely conformity legislation would negatively impact many constituents, including hundreds of thousands of individual taxpayers.
- In addition, if Virginia fails to advance the date of conformity:
 - ➤ <u>Individuals would be required to complete additional forms to make up to 20 complex</u> modifications on their Taxable Year 2018 returns.
 - ➤ <u>Businesses would be required to make up to 30 additional modifications</u>.

Impact of Decomforming (Not Conforming) from the Tax Cuts and Jobs Act (TCJA)

Estimated Impact

(Taxable Year 2018)

| | Conform to TCJA | Deconform from TCJA |
|------------------------|-----------------|---------------------|
| *Individual Provisions | \$376.2 million | \$181.6 million |

^{*}Estimates run through the Chainbridge model; includes impact to both residents and non-residents.

Other Considerations:

- Additional individual tax preparations costs
- Increased Department of Taxation compliance costs