



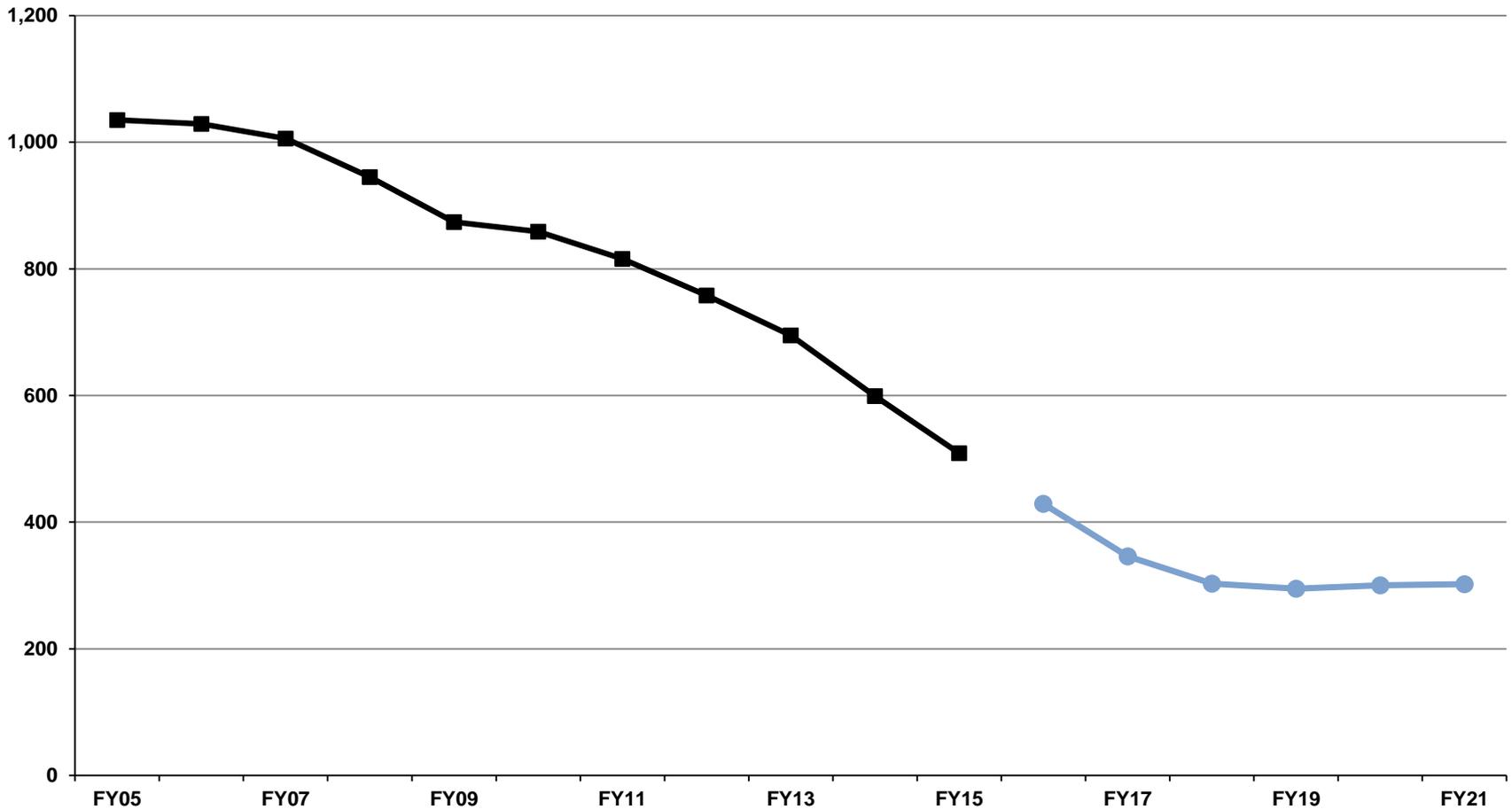
# Juvenile Justice Budget Presentation

## House Appropriations Subcommittee on Public Safety

**Virginia Department of Juvenile Justice**  
**Andrew Block, Director**



# Juvenile Direct Care Population Forecast (Fiscal Year Average)





# Prior DJJ and VJCCCA Budget Reductions



- **Reductions Taken in FY2013 and FY2014  
(\$26 Million and 482 Positions)**
- **Reductions Taken in FY2015 and FY2016  
(\$8.6 Million and 42 Positions)**
- **VJCCCA Funding Cuts 2002 to Present  
(\$17 million)**

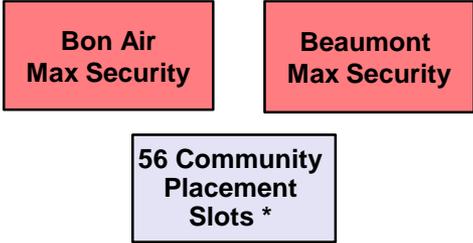
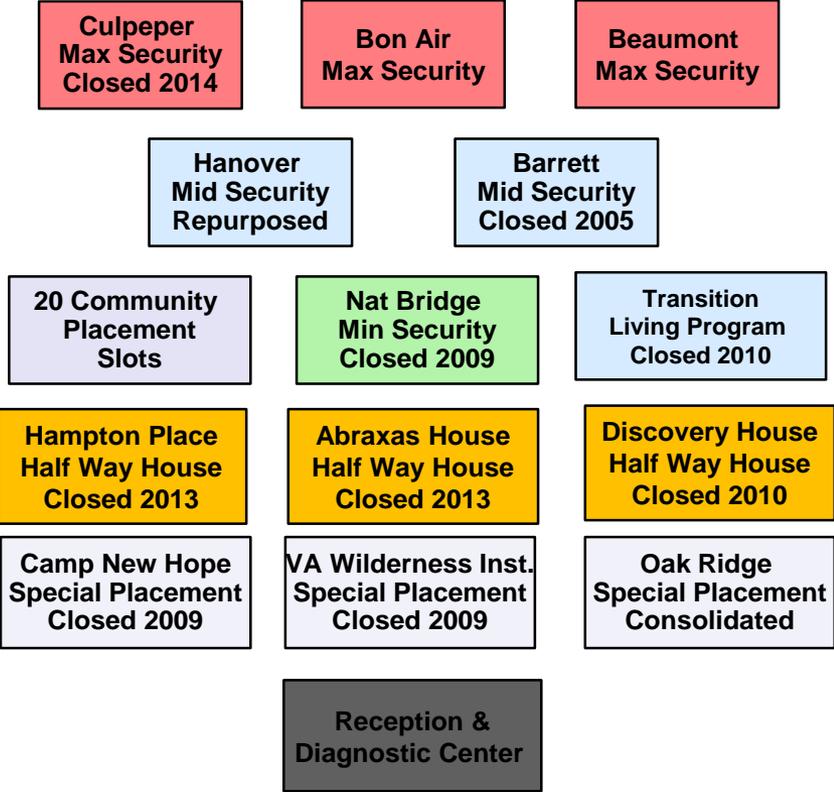


# Budget Cuts Eliminated the Continuum of Alternatives



## Virginia 2005

## Virginia 2015



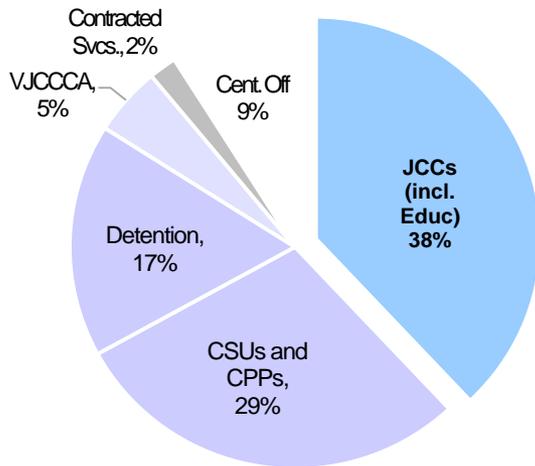


# Negative Return on Investment

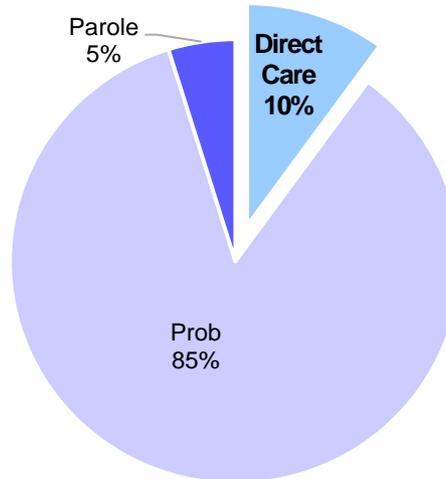


**38% of our General Fund Budget is used to confine less than 10% of the youth we serve, of whom 75% are rearrested within 3 years of release from commitment.**

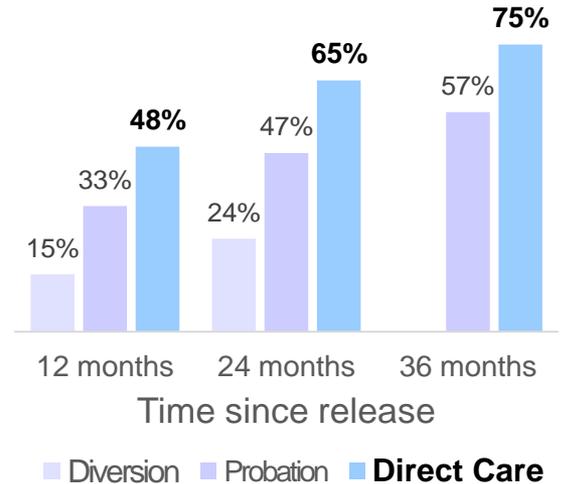
DJJ Budget



DJJ Population



Recidivism





# DJJ Releases Reincarcerated with DOC



- Of the 6,365 unique juveniles released from DJJ between FYs 2005 and 2014, 23.7% were reincarcerated in a DOC facility on December 31, 2015.\*

DJJ Release Cohort	Unique DJJ Releases	Number Reincarcerated with DOC	Percentage Reincarcerated with DOC
FY 2005	793	188	23.7%
FY 2006	766	182	23.8%
FY 2007	734	197	26.8%
FY 2008	755	173	22.9%
FY 2009	716	180	25.1%
FY 2010	580	149	25.7%
FY 2011	528	131	24.8%
FY 2012	526	140	26.6%
FY 2013	482	105	21.8%
FY 2014	485	61	12.6%
<i>Total</i>	<i>6,365</i>	<i>1,506</i>	<i>23.7%</i>

- After 36 months, 21.5% and 19.9% of juveniles released from DJJ in FYs 2010 and 2011, respectively, were reincarcerated with DOC.
- After 36 months, 8.2% and 5.6% of juveniles released from DJJ in FYs 2010 and 2011, respectively, were reincarcerated with DJJ.

\*Data are a snapshot of the DOC population on December 31, 2015 and do not count those persons reincarcerated with DOC and released prior to that date.

\*Reincarceration rates for persons in more recent release cohorts (e.g., FY 2013 and FY 2014) may be lower due to them having less follow-up time than persons released in earlier cohorts.

\*Persons released from DJJ in multiple FYs were only counted in the most recent FY.



## Significant Planning Produced this Proposal



**Separate consultant reports to the previous and current Administrations recommended replacing the outdated juvenile correctional centers (JCCs) with smaller, safer, and more cost-effective facilities.**

### **Findings included:**

- **JCCs are too big, too old, too distant, and too expensive.**
- **JCC programming and operational model is ineffective.**
- **No continuum of placements (one size fits all).**
- **The rate of success is low.**
- **Inconsistent reentry planning and services and uneven local practices and treatment alternatives.**
- **Inadequate family engagement.**

**CONCLUSION: VIRGINIA NEEDS TO REPLACE BEAUMONT AND BON AIR.**



# DJJ Transformation Plan



## Reduce

### ***Right-size the JCC population***

Divert low- and moderate-risk youth away from the JCCs and use data and evidence to modify LOS policy

**Enhance reentry planning** and parole services to reduce recidivism

Create more uniform, effective, and **data-driven probation practices**

## Reform

### ***Change the JCC operational model***

Transition JCC units to a **team-based, treatment model**

Implement short-term changes in JCCs to **improve educational/vocational programming and increase family contact**

Engage and strengthen families and family partnerships

## Replace

***Move to a new platform for providing secure custody and treatment for the highest-risk youth***

**Expand the array of JCC alternatives** for youth committed to DJJ by **reinvesting** correctional savings

**Build two new facilities** that are safer, closer to home, smaller in scale, more financially viable, and more compatible with the new therapeutic model



# Budget Proposals



- 1. Authorization to reinvest operational savings into building a statewide, community-based continuum of services; and**
- 2. Capital funds to build two smaller, geographically appropriate, and treatment-oriented secure juvenile facilities.**



# Reinvestment Budget Language



- Language in the Introduced Budget would allow DJJ to reallocate savings from the reduced cost of operating state JCCs to support the goals of DJJ's transformation plan.
- The transformation plan may include: increasing the number of local placement options and services; ensuring that services and placements are available across all regions of the Commonwealth; and enhancing educational, career readiness, rehabilitative, and mental health services in state and local facilities, including community placement programs, independent living programs, and group homes.
- Language requires DJJ to report back to the General Assembly on the impact and results of the transformation plan.



# Funding Reinvestment



- **Budget neutral**
- **Funded through correctional savings from population decline, service consolidation, and facility replacement (550 beds to 152 state beds)**
- **ESTIMATED COST: \$16.5 million**
- **No unfunded mandates to localities: DJJ pays its own way for committed youth.**



# Operationalizing Reinvestment



- **Partnering with private and local providers to provide regional delivery systems and maximize cost-effectiveness and performance**
- **Expansion of community placement programs**
- **Priorities are regional equity and access to a continuum of evidence-based services, including:**
  - Evidence-based family therapy, aggression management, substance abuse, and wrap-around services
  - Range of non-secure and secure residential options



# Costing Out Reinvestment Plan



- **Purpose:** DJJ established a baseline estimate of the types and cost of evidence-based and community services required for treatment in the community in lieu of a JCC placement.
- **Methodology:**
  - DJJ selected the highest two quarters of commitments for FY2015 (July 2014 through December 2014).
  - A total of 151 cases of committed youth were selected for review.
  - A group of 16 subject-matter experts were gathered to conduct to retrospectively establish disposition plans incorporating the projected array of services for each youth.
- **Projections:** Overall cost projections were made given the aggregate costs of providing the new array of services to likely-committed youth.



# Transformation Plan will Benefit Taxpayers



<b>PROJECTED ANNUAL SAVINGS AFTER TRANSFORMATION</b>	
<b>EXPENSE</b>	<b>RUNNING BALANCE</b>
<b>Total Cost to Operate Current Facilities</b>	<b>\$50,433,361</b>
<b>Estimated Annual Reception &amp; Diagnostic Center Savings</b>	<b>\$4,300,000</b>
<b>Estimated Cost to Operate the new Facilities</b>	<b>(\$31,491,057)</b>
<b>Estimated Annual Cost for Services</b>	<b>(\$15,693,714)</b>
<b>Administrative Costs</b>	<b>(\$926,650)</b>
<b>Balance</b>	<b>\$6,621,940</b>



# Reinvestment Progress To Date



- **Community Placement Programs**

		CPP Beds
July 2015	38 Beds	4 Sites
January 2016	56 Beds	6 Sites
April 2016	64 Beds	Add 8 Beds in Chesterfield
July 2016	76 Beds	Add 8 Beds in Northern Virginia & 4 additional in Virginia Beach

## Additional Reinvestment Progress:

- Ten Detention Reentry Beds have been contracted and are in use
- An Apartment Living Program opens on February 1, 2016
- Contracts have been awarded for mental health assessments in the community placement programs
- An RFP will be posted this month (January 2016) for: A Girls Alternative Program
- RFPs will be posted in next month (February 2016) for:
  - Regional care coordination services
  - Day treatment program in high-committing locality
- Quality Assurance positions have been established to monitor contracted services, one Manager (January 2016), two Monitors (March 2016), and two additional Monitors (August 2016)



# Reinvestment “Completion”



- **Completion Date:** January 2019 and ongoing



# Transformation Plan is Achievable



- **Projected average daily population by January 2019 is approximately 300**
- **Continuum of at least 150 community-based alternatives (secure and non-secure) needs to be in place by then**
- **56 community placement beds in place with more alternatives in development**



# Transformation Plan Will Improve Public Safety



- **Proximity:** Almost three times more youth will be within an hour's drive of their homes than in current JCCs leading to better reentry and family engagement.
- **Safer Facilities:** New facilities will be designed for rehabilitation and education with smaller population, smaller units, modern technology for both education and safety, and dedicated treatment space.
- **Safer Communities:** DJJ can develop more services, supports, and alternatives for communities across the Commonwealth.
- **More Successful Youth:** The new continuum of services, including the new facilities, will drive down DJJ's high recidivism rates, protecting the public and reducing future victimization.



# Transformation Plan Will Benefit Children's Mental Health



- **Service gaps closed**
- **Higher quality services (evidence-based) developed**
- **Access to treatment across the Commonwealth**



# DJJ Budget Supporters



- **Virginia Association of Counties (VACO)**
- **Virginia Association of Chiefs of Police**
- **Virginia Juvenile Detention Association**
- **Virginia Court Service Unit Directors Association**
- **Virginia Community and Residential Care Association**
- **Virginia Coalition of Private Provider Associations**