

Virginia's Civil War Site Preservation Fund
Presented by: Alexander M. Macaulay
September 12, 2012

1. Introduction:

- a. Nationally, only 20% of eligible land is protected; 30 acres lost every day
- b. Civil War Trust: 20 years old; 30,000 acres saved

2. Virginia Challenge:

- a. Lost educational resource
- b. Lost economic resource: Battlefield tourists stay longer (3.6 nights v. 2.1 nights) and spend more (\$311 per visit v. \$145 per visit) than other tourists
- c. Hallowed Ground
- d. Narrow audience
- e. Note: same circumstances apply to battlefields of other conflicts

3. Key Policy Decisions:

- a. Leverage private dollars; local governments not eligible
- b. Competitive – no pork barrel
- c. Broadest public benefit
- d. Strict reliance on National Park Service report
- e. Tight deadlines

4. Sources of funds:

- a. Administered by the Department of Historic Resources
- b. General funds appropriated by the General Assembly
- c. Funds received from the US government
- d. Funds from any other available sources, public or private, including gifts and bequeaths
- e. Nonreverting

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5. Purpose:

- a. Making grants to private nonprofit organizations to match federal and other matching funds.
- b. Fee simple purchase of, or purchase of protective interests in, any Virginia Civil War historic site listed in the "Report on the Nation's Civil War Battlefields," issued in 1993 or as amended or reissued pursuant to the Civil War Battlefield Protection Act of 2002 (P.L. 107-359) as amended or supplemented by new information by the National Park Service's American Battlefield Protection Program.

6. Rules:

- a. Organizations shall provide at least \$1 in matching funds for each \$1 received.
 - i. "Matching funds" shall include both cash and the value of any contribution due to a bargain sale or the donation of land made by the landowner (originally a 3:1 match)
 - ii. No state funds may be included in determining the amount of the match.
- b. Grants shall not exceed 50 percent of the appraised value of the land.
- c. Grants may be awarded for acquisitions on which the applicant has closed if:
 - i. The closing occurred within 12 months of the application
 - ii. An identifiable threat existed at the time of the purchase.
- d. Department or other holder shall obtain a perpetual easement placing restrictions on the use or development of the land.
 - i. If easement is granted to a holder other than the Department, all terms and conditions of the easement shall be reviewed by and approved by found by the Department
 - ii. Alternate holder shall demonstrate it has the capacity and expertise to protect property in perpetuity
 - iii. Note: Attorney General has limited the use of alternate holders
- e. Subsequent transfer of property to the United States government is permissible.

7. Grant considerations for Department:

- a. Significance of the battlefield
- b. Location in relation to core battlefield and study areas
- c. Proximity to other protected lands

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- d. Threat to, and integrity, of the features associated with the battle in question
- e. Ability of applicant to maintain property consistent with public interests such as
 - i. education
 - ii. recreation
 - iii. research
 - iv. heritage tourism promotion
 - v. orderly community development

8. Results since 2006:

- a. 41 projects
- b. 22 battlefields
- c. 2,500 protected acres
- d. \$6.8 MM in grants
- e. \$28.5 MM in matching investment.

9. Future challenges:

- a. Size of available tracts
- b. Sesquicentennial expiration
- c. Increasing land values and development pressures

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Civil War Sites Preservation Fund Grants

Spring 2012 Grants

Application Form

Civil War Sites Preservation Fund Grants

Spring 2012 Grants

APPLICATION INSTRUCTIONS

Applicants for grants through the Virginia Civil War Sites Preservation Funds (CWSPF) must provide the information requested in this application form in order to be considered for an award. Incomplete applications will be rejected. Organize the application in the precise manner of this application form. Please provide a cover page that includes the name of the applicant and the name of the project. Applicants may design their own cover page or use the one included in this application form.

Department of Historic Resources staff is available for consultation at any time during the CWSPF application process. Please call whenever necessary; we are here to help. Check the contact information below.

Application must be RECEIVED at the DHR Kensington Office by 5:00 PM, July 5, 2012. Applications should be submitted electronically in PDF format either on a CD, USB drive, or via email. If submitted via email, please leave time to confirm receipt. Unusually large documents may not be receivable via email. If the document is too large for email submission, please contact staff to arrange for an FTP site transfer. We need a minimum of 4 business days to arrange an FTP site transfer. It is the responsibility of the applicant to work with staff early enough to ensure that the submission meets the deadline. Applicants should retain copies for future reference.

Late applications, no matter how compelling the reason for their tardiness, will not be considered for funding in this grant round. Thank you for participating in the Virginia Civil War Sites Preservation Fund program. Good luck!

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10. Sources of Match (State funds are not allowable sources of match):

Source: _____ Amount: _____

Source: _____ Amount: _____

Source: _____ Amount: _____

11. CWSAC Report Priority: Include the decimal as appropriate (e.g Priority III.2)

Priority I _____, Priority II _____, Priority III _____, Priority IV _____

Class A _____, Class B _____, Class C _____, Class D _____

12. Access: ___ Public access allowed ___ Limited public access allowed
 ___ Property provides visual access to passersby ___ No public access

13. State Delegate & District: _____ State Senator & District: _____
Congressional Representative & District: _____

14. Signature: _____ Title: _____ Date: _____
(Must be signed by an official with the authority to commit funds.)

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Civil War Sites Preservation Fund Grants

Application Requirements

Narrative Section

I. Project Narrative:

1. Description of the project. Please provide a description of the project including the tract name(s), type of project (fee simple acquisition, purchase of easement) and whether or not the purchase has already been made or will take place in the future.
2. Project Location. Provide a description of the project location. Include relevant city, town, and/or county, adjacent streets/roads, adjacent development and land uses.
3. Project acreage. Provide the total acreage of the tract(s) to be purchased or placed under easement. Special priority will be given in this year to projects that protect large tracts of land.
4. Significance of the battlefield.
 - a. Provide a brief statement of the property's significance with regard to a battlefield listed in the CWSAC "Report on the Nation's Civil War Battlefields," (1993 or updated version) and National Register criteria. This section must include what priority was given to this battlefield in the report. Priority will be given to battlefields that are listed as Priority I or II, or as Class A or B sites in the CWSAC report.
 - b. Provide a brief summary of the battle with specific attention to the importance of this tract.
 - c. Describe the location of the proposed project in relation to core and study areas
5. Proximity to other protected lands. Describe the proximity and relationship of this tract to other protected lands. (For example, is this the last parcel of the battlefield surrounded by a National Park?)
6. Threat. Describe the specific threat to this property. It is not sufficient to assume that because that area of the state is experiencing development that this property is automatically under threat. If the purchase has already been made, then describe the specific threat the property was under at the time of purchase.
7. Integrity. Describe the physical integrity of the features associated with the battle in question.

Virginia's Civil War Site Preservation Fund
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September 12, 2012

II. Financial and Administrative Capacity:

1. Organizational Capacity. Provide documentation that shows the applicant has the financial and administrative capacity to a) complete the project and to b) maintain and manage the property consistent with the public investment and public interests,
2. Availability of match. Provide a table that details sources of funding along with documentation that the match is available. Include all sources and amounts. Note that state funds may not be used to match a CWSPF grant.
3. Responsible parties. Provide a brief description of how the applicant plans to manage and account for the project and the grants funds, including who will be responsible for accounting, and what is their previous experience in grants administration.
4. Budget. Provide a project budget. Eligible costs for which moneys from the Fund may be allocated include 1) acquisition of land and any improvements thereon (collectively referred to herein as "land") or 2) permanent protective interests, such as perpetual conservation easements, and/or 3) costs associated with such acquisitions, including the cost of appraisals, environmental reports, any survey, title searches and title insurance, and other closing costs. Grants from the Fund shall not exceed 50 percent of the appraised value of the land or permanent protective interest therein.

III. Public Benefit

1. A statement describing in detail any other public interests which will be served by preservation of this parcel.
2. Plans and potential for education, recreation, research, heritage tourism promotion, or orderly community development

ATTACHMENTS:

- A. Confirmation of match: Applicants must demonstrate that they have appropriate match from eligible sources. A bank statement and/or certification from the applicant organization's president or executive director may be used to meet this requirement. Such statement and/or certification should specify the source of the funds to ensure that no state funds are used as part of the match.
- B. Statement from the applicant organization of the commitment to place any purchased property under perpetual easement to the Department or other agency of the Commonwealth placing restrictions on the use or development of the land within 6

Virginia's Civil War Site Preservation Fund
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September 12, 2012

- months of project completion. Applicants who intend to acquire perpetual conservation easements must submit proposed terms and conditions to the Department for approval.
- C. Valid Appraisal, if available at time of application. A current appraisal must be obtained prior to the expenditure of grant funds. This appraisal must have an effective date within 180 calendar days of the signing of the contract to purchase the property. A professional appraiser licensed and certified in accordance with Title XI of the Financial Institutions Reform, Recovery and Enforcement Act of 1989 (FIRREA), as amended. A copy of the appraisal must be submitted to the Department for review to support the proposed acquisition cost.
 - D. IRS letter verifying the applicant's 501(c)(3) status.
 - E. IRS W-9 form
 - F. Documentation that the applicant organization meets all other requirements for a "holder" as described in Va. Code §10.1-1009 to §10.1-1017.
 - G. Documentation that the applicant organization is currently registered with the Virginia Department of Agriculture and Consumer Affairs pursuant to Virginia's Charitable Solicitation of Contributions Law, §§ 57-48 through 57-69.
 - H. For national organizations, documentation that the applicant is registered and in good standing with the Virginia State Corporation Commission.
 - I. A 7.5 minute USGS quadrangle map (color copy or electronic/GIS version acceptable) suitable for printing on 8 ½ by 11 paper and clearly marked with the following information:
 - The boundaries of the land for which a grant is sought;
 - The boundaries of the "core" and/or "study" areas of the battlefield, as defined by the CWSAC shown in a way that clearly show the relationship of the project to those areas;
 - Other nearby protected parcels, if applicable.
 - (Other maps may be included if the parcel is too large to show the boundaries and context on a 7.5 minute quad. Please check with staff to confirm an alternate scale prior to submitting the application.)
 - J. A statement indicating whether the acquisition is to be fee simple or an easement, and one of the following:
 - a. Evidence of the applicant's financial and administrative capacity to manage the land following acquisition of fee simple (the applicant's most recent audited financial statements, if available, are recommended); or
 - b. The proposed terms and conditions of a perpetual conservation easement.
 - K. A contract of sale, contingent contract of sale, or letter from the property owner indicating willingness to sell the land or perpetual conservation easement to the applicant; or verification of the date on which the applicant closed on the sale of the property.

EVALUATION CRITERIA

In writing the narrative, please keep in mind that each proposal will be evaluated and prioritized based on the following criteria:

1. Significance of the battlefield (based on "Report on the Nation's Civil War Battlefields," and National Register criteria) Priority will be given to battlefields that are listed as

Virginia's Civil War Site Preservation Fund
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Priority I or II, or as Class A or B sites in the CWSAC report as well as location of the proposed project in relation to core and study areas

2. Proximity to other protected lands;
3. Threat to and integrity of the features associated with the battle in question;
4. Financial and administrative capacity of the applicant to a) complete the project and to b) maintain and manage the property consistent with the public investment and public interests,
5. Plans and potential for education, recreation, research, heritage tourism promotion, or orderly community development
6. Public access
7. Special priority will be given in this year to projects that protect large tracts of land.
8. Proportion of match greater than the required 50% of project costs.
9. Pursuant to direction from the General Assembly priority may be given to a project to create an interpretive battlefield park in the Northern Virginia area.

APPLICATION DEADLINE Applications must be received by the Department of Historic Resources by 5:00 pm on July 5, 2012 in order to receive consideration.

For questions contact Catherine Slusser at 804-482-6083 or by email at catherine.slusser.dhr.virginia.gov.