

ISSUES REGARDING THE JAIL AND PRISON FORECAST

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Introduction

- Due to several factors like reductions in crime rates, felony convictions, jail and prison commitments, and declining jail and prison populations, Virginia was able to close older correctional centers and field units
 - Since FY 2008, DOC has closed 6 major correctional centers and two field units – a total of 3,665 beds; no local or regional jails were closed
 - Nearly 5,000 state-responsible offenders held in local and regional jails
- However, additional jail capacity has been built over time
 - Between FY 2008 and FY 2013, 3,488 jail beds were constructed
- The latest population forecasts indicate local and state-responsible offender populations will increase by an annual average of about 1.0% between FY 2014 and FY 2019
- It does not appear this increase will require any change in Virginia housing state-responsible offenders in local and regional jails
 - Virginia has opened the River North Correctional Center (Grayson County)
 - Provides 1,000 new prison beds – 500 are to reduce state-responsible offenders housed in local and regional jails
 - In the coming biennium, an additional 1,027 new jail beds will be added

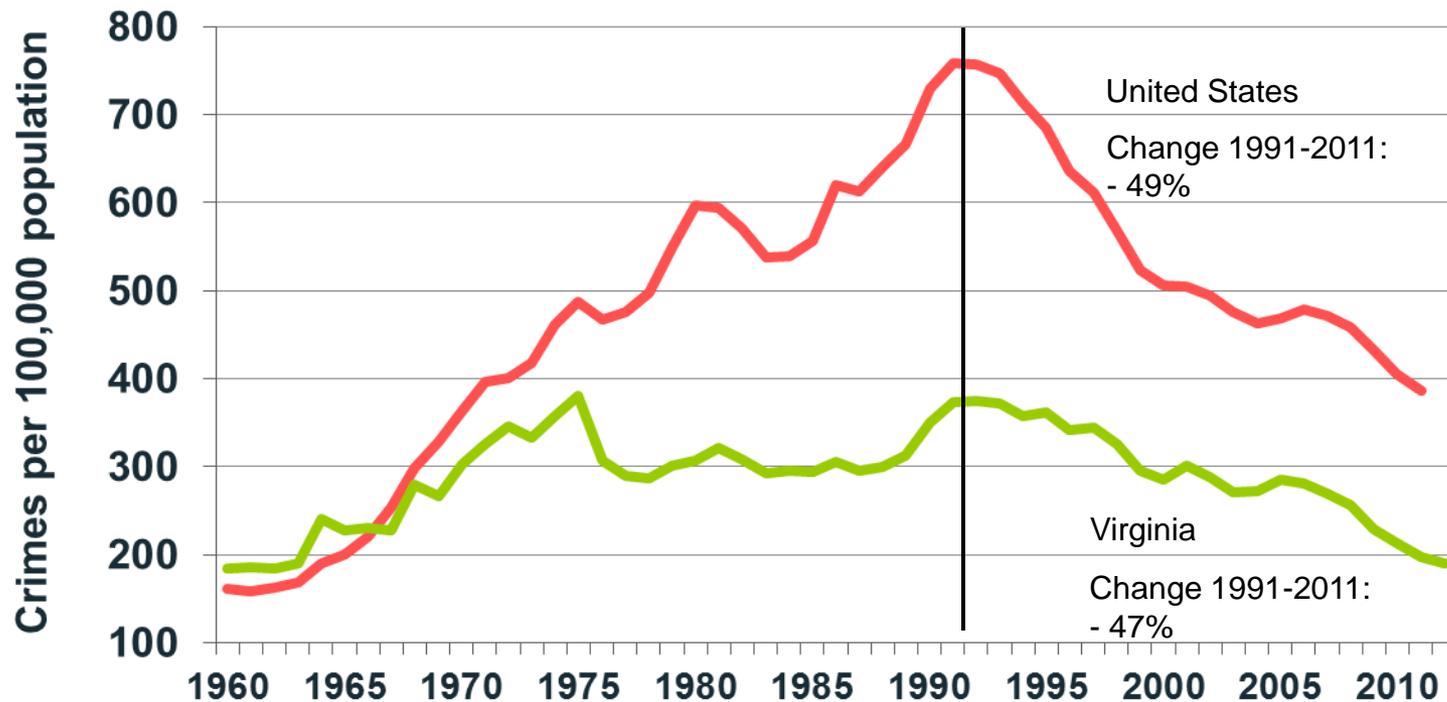
Factors Affecting Prison and Jail Forecasts

- Crime rates
- Arrests
- Felony Defendants
- Prison and Jail Commitments
- Length of Stay Issues

Virginia's violent crime rate is the 5th lowest in the nation and the lowest among southern states

Violent Index Crime Rate in Virginia and the US

Violent index crimes are murder/non-negligent manslaughter, forcible rape, robbery and aggravated assault

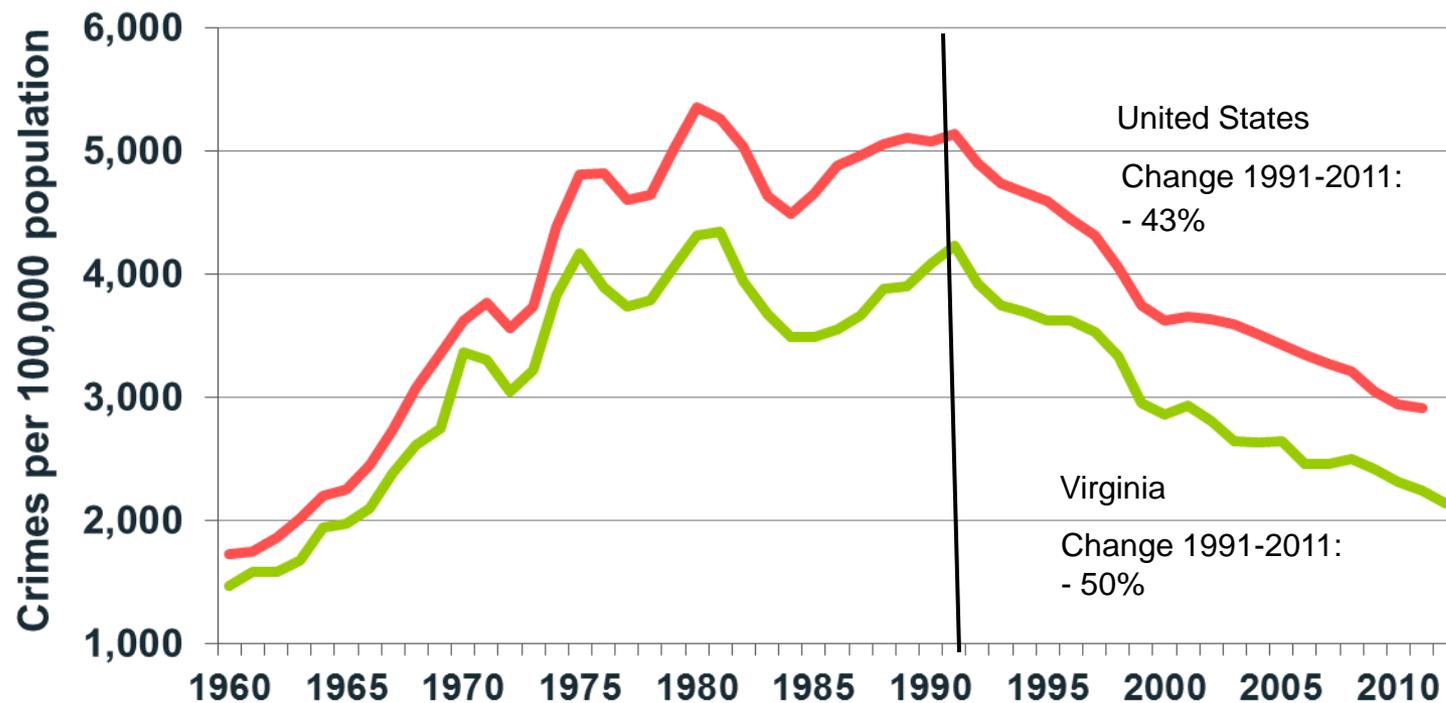


Source: Virginia State Police Incident-Based Crime Reporting Repository System as analyzed by the Dept. of Criminal Justice Services Research Center (July 24, 2013)

Virginia's property crime rate is the 8th lowest in the nation and the lowest among southern states

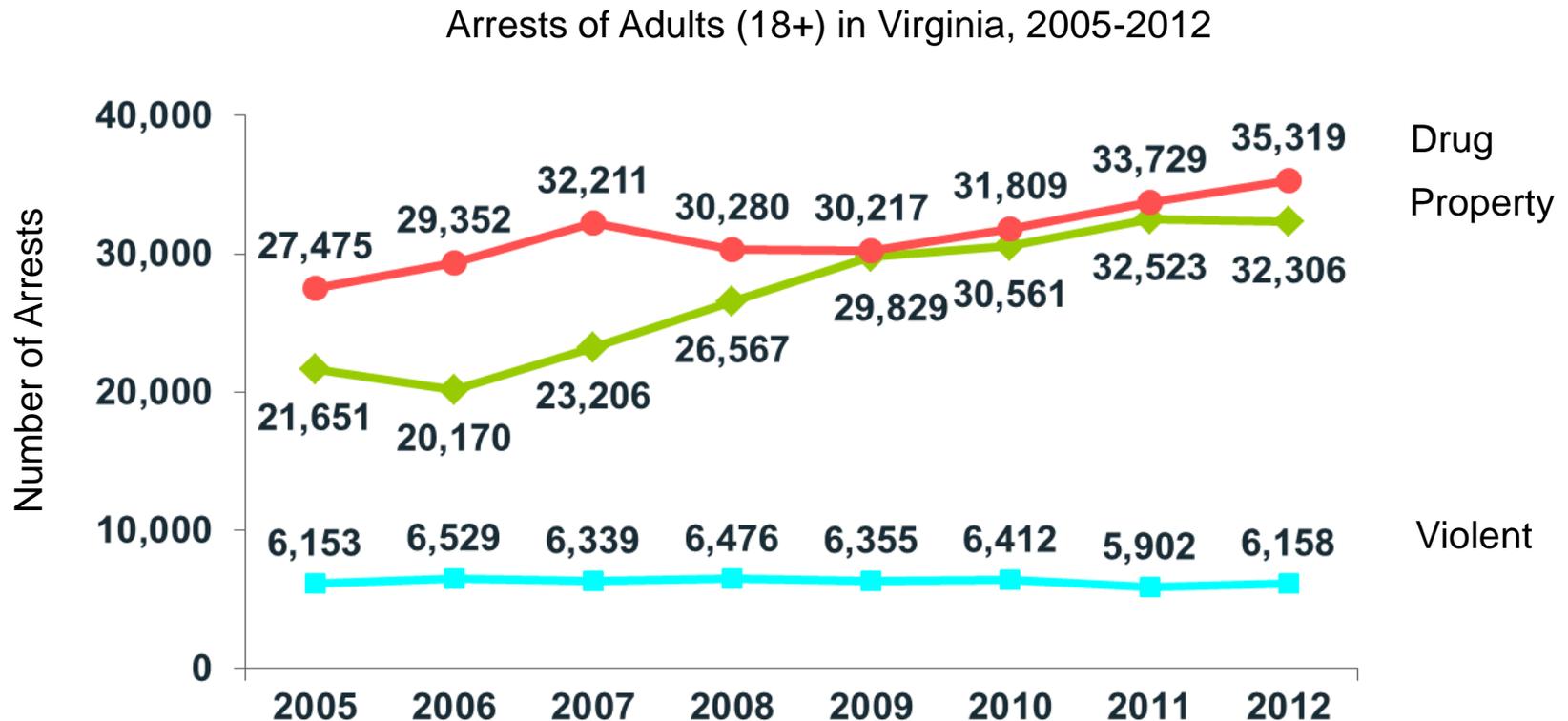
Property Index Crime Rate in Virginia and the US

Property index crimes are burglary, larceny and motor vehicle theft



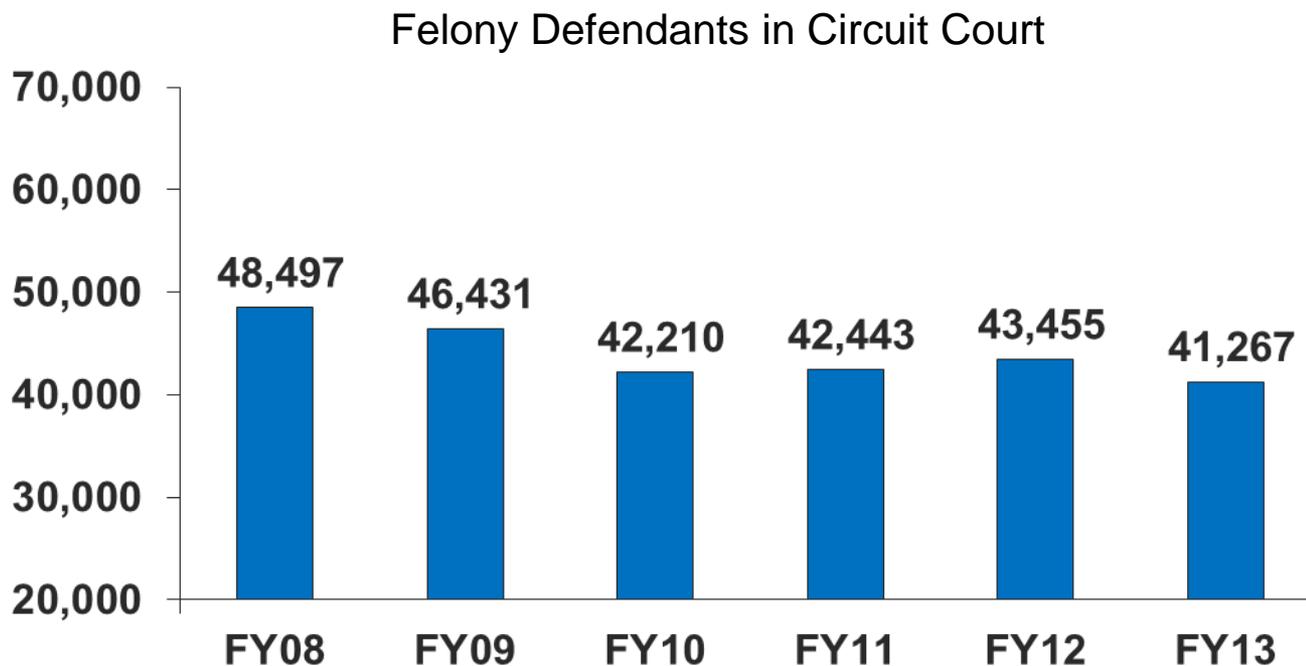
Source: Virginia State Police Incident-Based Crime Reporting Repository System as analyzed by the Dept. of Criminal Justice Services Research Center (July 24, 2013)

While the total number of arrests increased by 2.3% in 2012, largely due to an increase in drug arrests, about 40% of all arrests are for misdemeanors



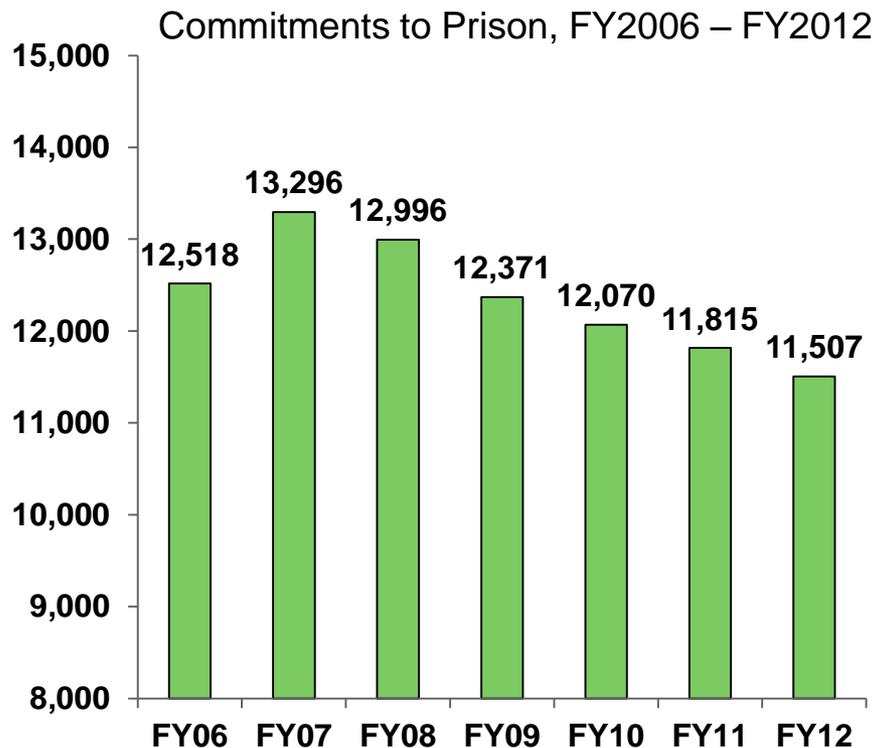
Source: Virginia State Police Incident-Based Crime Reporting Repository System as analyzed by the Dept. of Criminal Justice Services Research Center (July 29, 2013)

The number of felony defendants has declined by 14.9% in the six years between FY 2008 and FY 2013

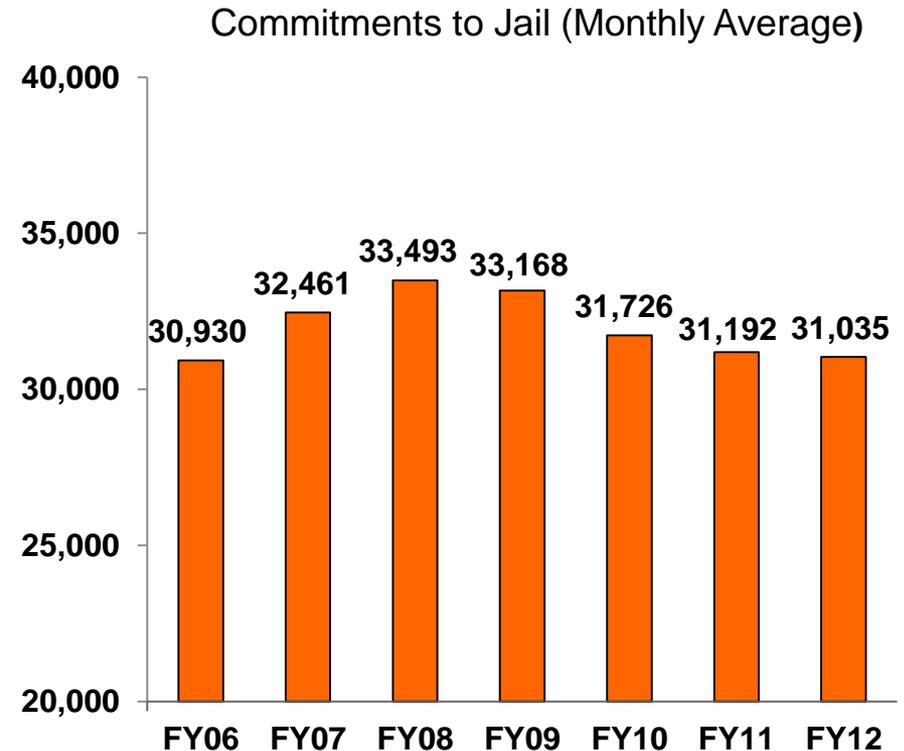


Source: Virginia Supreme Court Judicial Planning Department (July 24, 2013)

Prison commitments peaked in FY 2007 but have since declined by 13.5%; jail commitments peaked in FY 2008 but have since declined by 8.9%



Source: Virginia Department of Corrections – VA CORIS System (July 24, 2013)



Source: Local Inmate Data System (LIDS) as analyzed by the Department of Criminal Justice Services Research Center (July 24, 2013)

Since FY 2007, the number of probation violators committed to prison has fallen by 18.6%

	Probation Violators	
	Entering as New Commitments	Percent of New Commitments
FY2004	5,753	49.8%
FY2005	5,792	49.7%
FY2006	6,466	51.7%
FY2007	6,685	50.3%
FY2008	6,305	48.5%
FY2009	5,838	47.2%
FY2010	5,505	45.6%
FY2011	5,512	46.7%
FY2012	5,439	47.3%

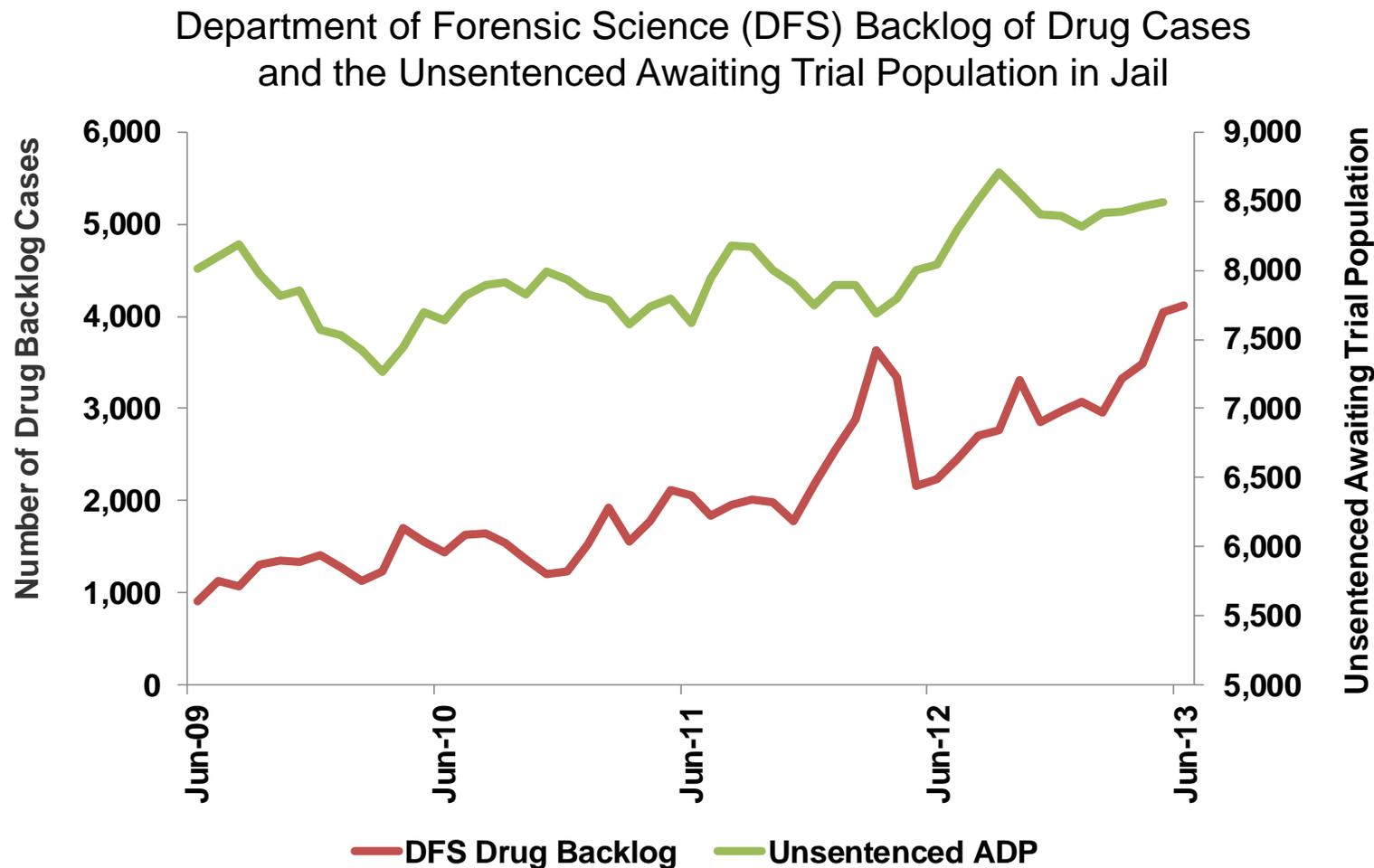
Since FY 2006, the remaining length of stay in DOC for violent offenders has increased by 3.6%, for property offenders by 6.9%, and for drug offenders by 12.3%

**Remaining Expected Length-of-Stay (in months)
by Current DOC Offense Type**

	Violent		Property		Drug	
	Mean	% Change	Mean	% Change	Mean	% Change
FY2006	121.0		26.0		27.6	
FY2007	121.7	0.6	26.4	1.5	27.3	(1.1)
FY2008	121.8	0.1	26.6	0.1	27.6	1.1
FY2009	122.4	0.5	26.5	(0.4)	28.6	3.6
FY2010	115.0	(6.0)	26.0	(1.9)	29.0	1.4
FY2011	123.0	7.0	27.0	3.8	30.0	3.4
FY2012	125.4	2.0	27.8	3.0	31.0	3.3

Source: Virginia Department of Corrections (July 24, 2013)

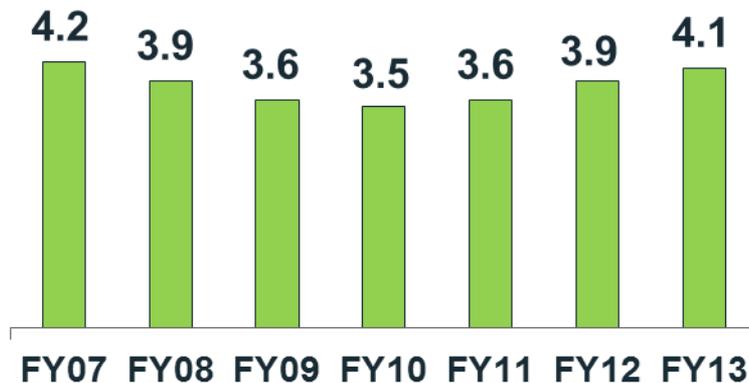
In jails, a backlog of drug cases awaiting analysis by DFS has been growing, which increases the number of offenders awaiting trial



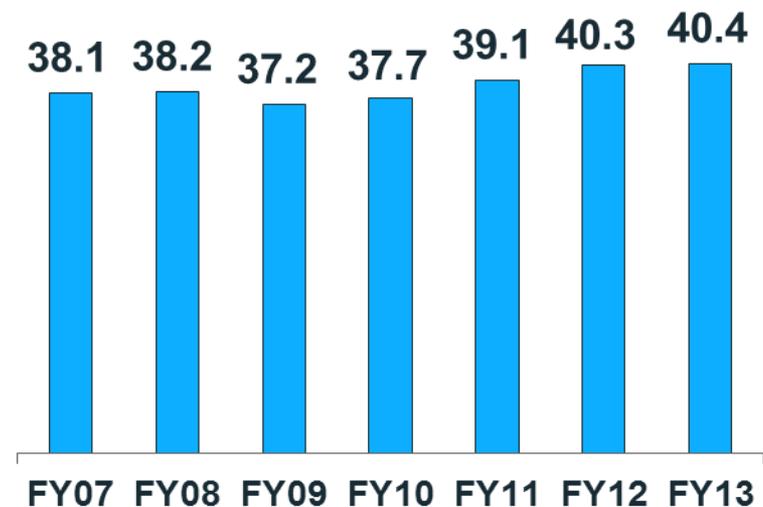
Source: Department of Forensic Science (DFS) data as analyzed by the Department of Criminal Justice Services Research Center (July 24, 2013)

Average length-of-stay has increased for offenders released to bond as well as for offenders released after having served their sentence

Average Length of Stay for Offenders Released to Bond (in days)



Average Length of Stay Serving Sentence (in days)

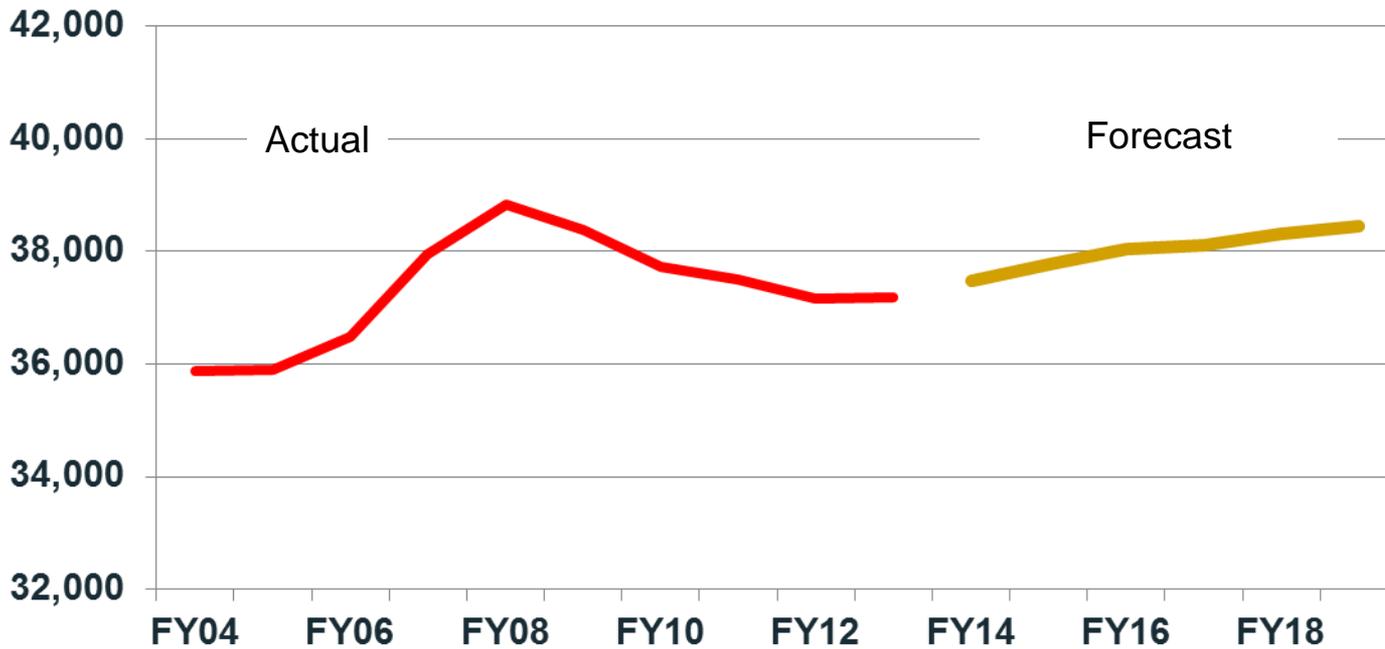


Only local-responsible offenders are included here

Note: FY2013 data reflect the average through May 2013

Source: Local Inmate Data System (LIDS) as analyzed by the Department of Criminal Justice Services Research Center (July 24, 2013)

State-Responsible Inmate Population Forecast: Projected 3.4% Increase



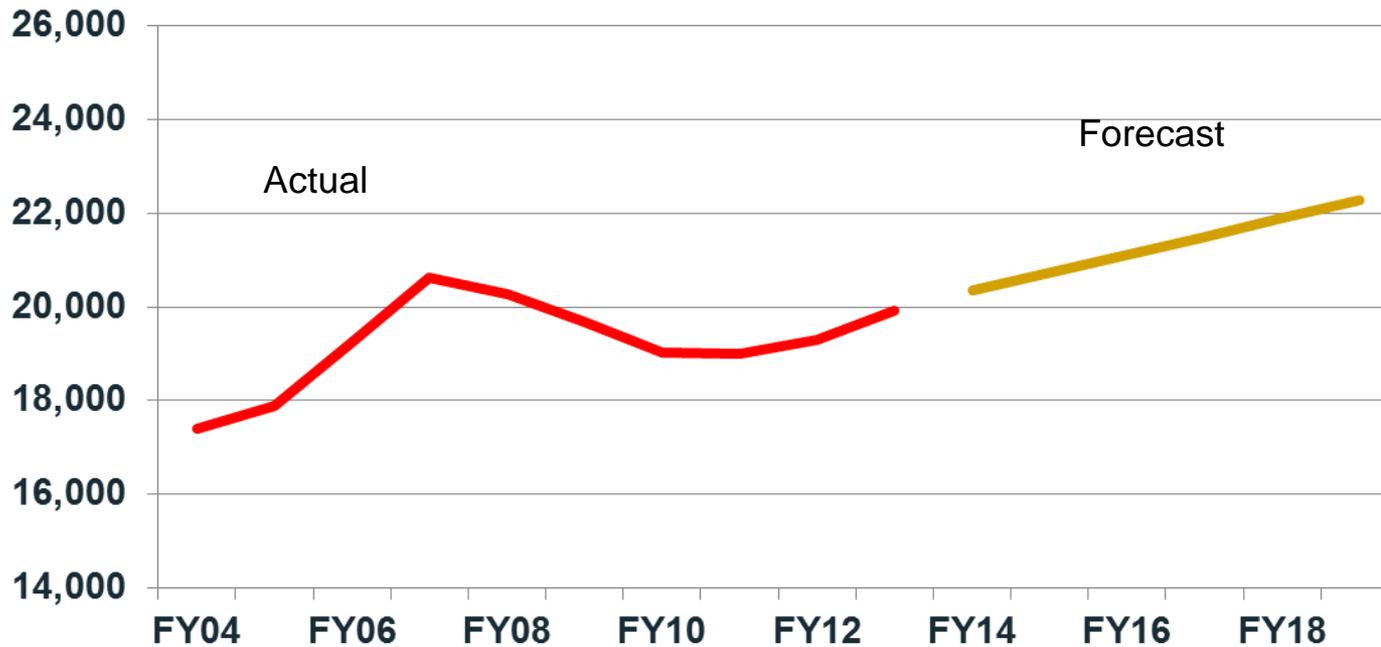
Year	Actual June 30	Change	Year	Proposed Forecast	Change
FY07	37,957	4.0%	FY14	37,475	0.8%
FY08	38,826	2.3%	FY15	37,776	0.8%
FY09	38,387	-1.1%	FY16	38,043	0.7%
FY10	37,724	-1.7%	FY17	38,117	0.2%
FY11	37,503	-0.6%	FY18	38,318	0.5%
FY12	37,159	-0.9%	FY19	38,449	0.3%
FY13	37,193	0.1%			
Avg. change 0.3%			Avg. change 0.6%		

FY2013 figure
is the May
31, 2013
population

State-Responsible Population Compared to Forecast

Year	Actual	2012 Forecast	2011 Forecast	2010 Forecast	2009 Forecast	2008 Forecast
FY08	38,826					
FY09	38,387					39,431
FY10	37,724				38,429	40,481
FY11	37,503			37,707	38,597	41,453
FY12	37,159		37,381	37,573	38,857	42,447
FY13	37,193	37,264	37,332	37,766	39,176	43,424

Local-Responsible Jail Population Forecast: Projected 11.8% Increase



Actual			Proposed		
Year	FY Average	Change	Year	Forecast	Change
FY07	20,622	7.2%	FY14	20,349	2.1%
FY08	20,278	-1.7%	FY15	20,735	1.9%
FY09	19,671	-3.0%	FY16	21,121	1.9%
FY10	19,020	-3.3%	FY17	21,507	1.8%
FY11	19,012	0.0%	FY18	21,898	1.8%
FY12	19,294	1.5%	FY19	22,277	1.7%
FY13	19,922	3.3%			
Avg. change			Avg. change		
0.6%			1.9%		

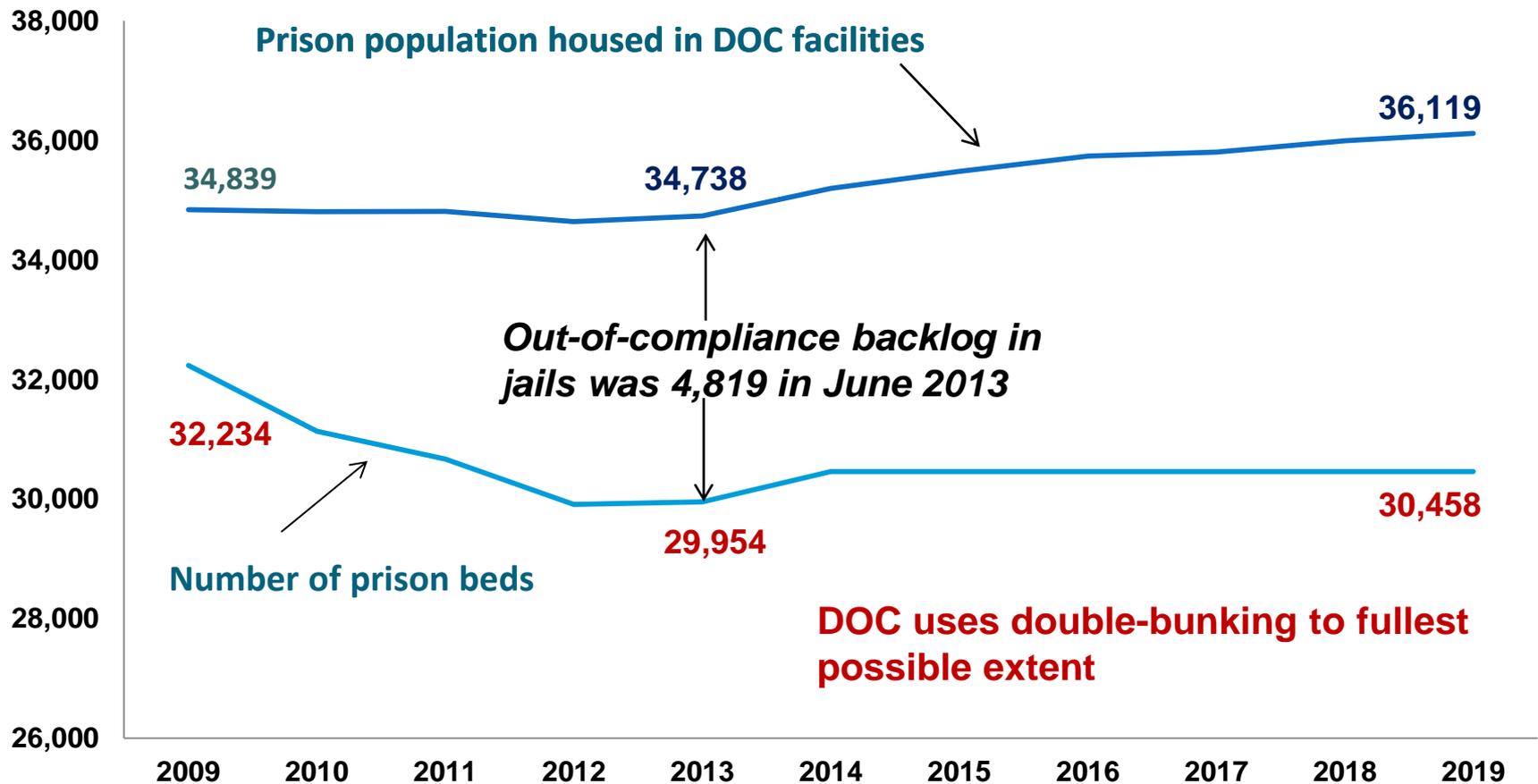
FY2013
figure is the
average
through May
2013

Jail Population Compared to Forecast

Year	Actual	2012 Forecast	2011 Forecast	2010 Forecast	2009 Forecast	2008 Forecast
FY08	20,278					
FY09	19,671					20,520
FY10	19,020				19,282	21,077
FY11	19,012			19,133	19,390	21,532
FY12	19,294		19,162	19,339	19,564	22,025
FY13	19,922	19,719	19,254	19,535	19,737	22,523

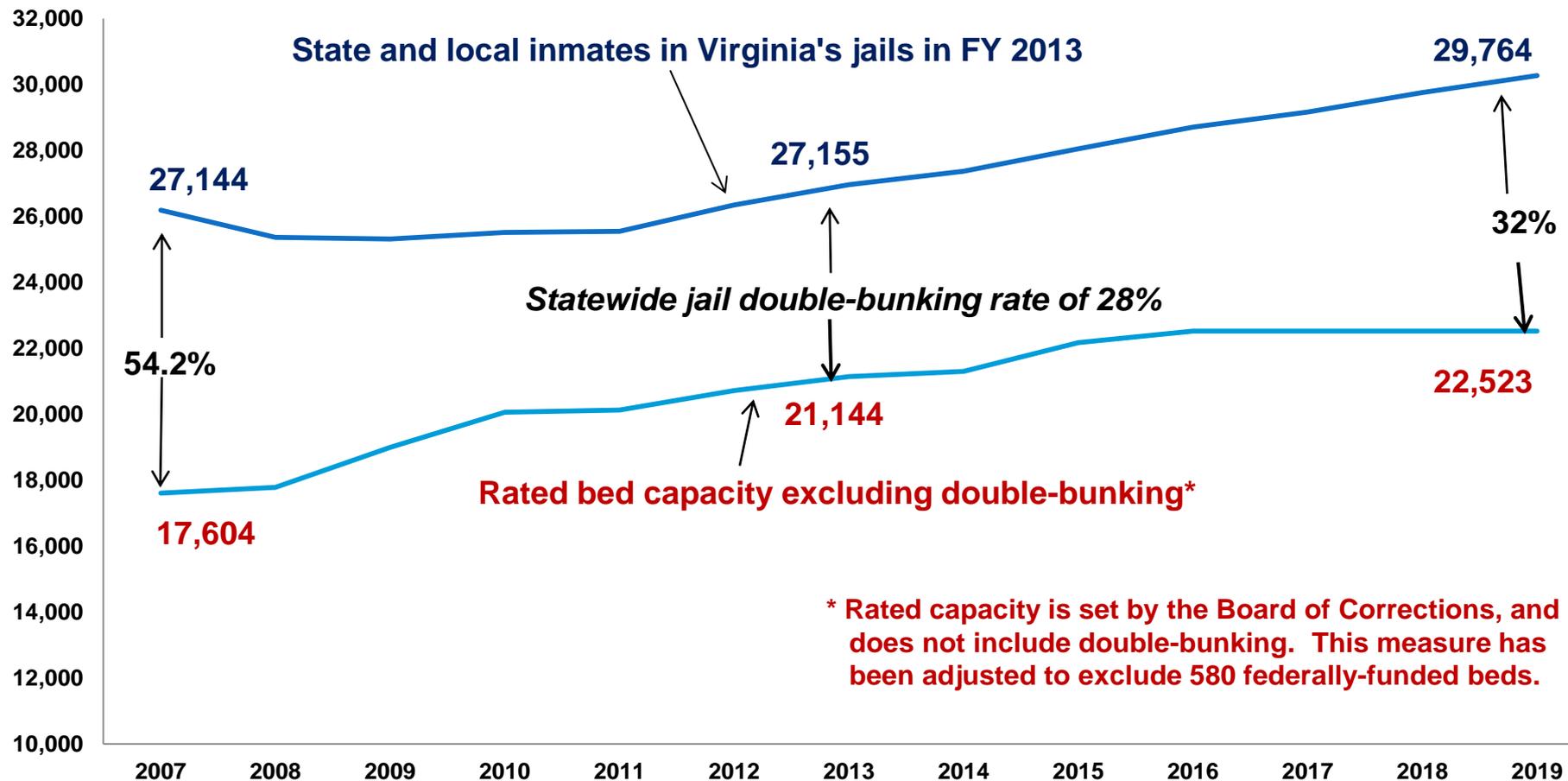
DOC Facility Population and Capacity

(September 2013 Forecast)



Local Jail Capacity to House State- and Local-Responsible Offenders

(September 2013 Forecast)



Final Thoughts

- In response to budget constraints, Virginia has begun to manage its state-responsible and local-responsible populations more systematically
 - Virginia's housing about 5,000 state-responsible offenders in local and regional jails
- A number of positive trends in the criminal justice system appear to support this more systematic use of prison and jail capacity:
 - Reductions in violent and property crime rates and felony defendants
 - Reductions in the number of persons committed to jail and prison
 - Reductions in Virginia's re-incarceration rate and the number of probation violators committed to prison
- The latest population forecasts indicate that the local and state-responsible offender populations will increase, largely due to length of stay issues
- Regardless, it does not appear these jail and prison offender forecasts will impact Virginia's ability house state-responsible offenders in jails
 - River North Correctional Center will reduce the number of state inmates in jails by 500
 - Additional jail capacity allows for housing state-responsible offenders while lowering double-bunking rates
- Time should be given for recent General Assembly initiatives, such as additional probation officers and funding for DOC's re-entry initiatives, as well as DOC's Virginia Adult Re-entry Initiative to determine these initiatives' impact on probation violators before initiating new approaches

Questions?